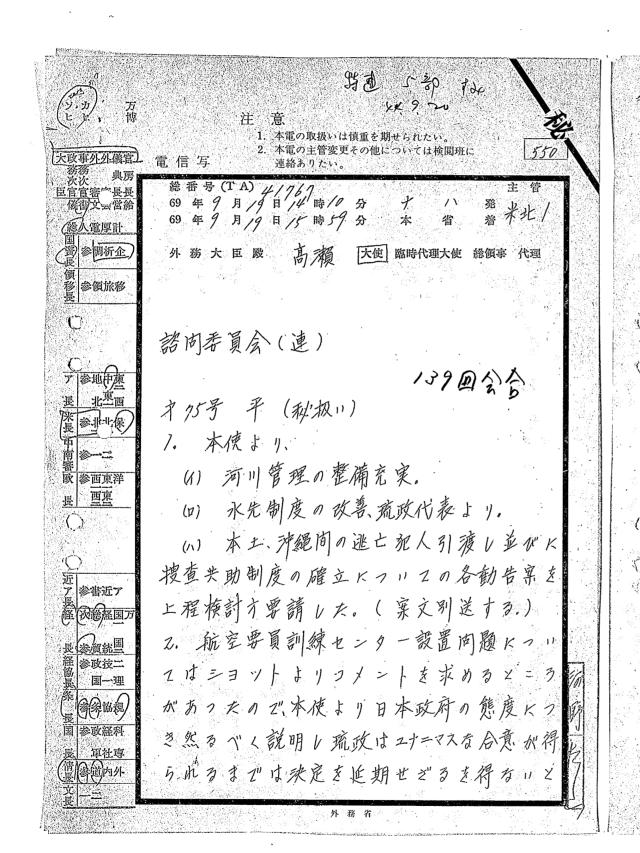
琉球大学学術リポジトリ

米国管理下の南西諸島状況雑件 日米琉諮問委員会 (代表会合第121回~140回)(7)

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オーニルの



1. 本電の取扱いは慎重を期せられたい。

2. 平電の土官変更その他 連絡ありたい。

リラ立場をとっていると述べてかけた。瀬長代表より現在の事態につき遺憾の意の表明かあり、ショントより委員会としては現在の段階では本問題につき何等かの意思表示をすることは適当でないと考える旨を述べて、東された。

3. 次回定期会合日である22日は「秋分の 日」K当るので休食とすることを申合せた。

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外務省

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	佐藤棠作熨
C	日米琉諮問委員会日本国政府代表
C	高瀬侍郎
	プログレスリポートおよび勧告案文の送付
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ADVISORY COMMITTEE TO THE HIGH COMMISSIONER OF THE RYUKYU ISLANDS
NAHA, OKINAWA

17 September 1969

MEMORANDUM FOR: THE HIGH COLMISSIONER OF THE RYUKYU ISLANDS

SUBJECT: Progress Report, 1 March 1968 - 30 April 1969

"现字族" 137

1. In keeping with the precedent established by paragraph 8 of a letter of 1 March 1968 to the Advisory Committee from former High "Commissioner Unger, a progress report has been prepared on the NAMES work of the Advisory Committee for the period 1 March 1968 to 30 April 1969. Three copies are attached.

2. It had been agreed by the Advisory Committee early in 1969 to prepare two progress reports for each twelve month period. The next report will cover the months 1 May through 30 October 1969. Steps have been taken to complete this report not later than the end of November. The requirement for preparing the report in English and Japanese, together with the problems involved in obtaining information from the three governments about implementation of the recommendations, were responsible for the delay in the publication of the inclosed report until the present time.

3. The Advisory Committee recommends that the High Commissioner concur in the release to the public of the inclosed report.

1 Incl (trip)

JIRO TAFASE, GOJ Representative HIROSHI SENAGA, GRI Representative EDDIE W. SCHODT, U S Representative/Chairman

TO: Advisory Committee to the High Commissioner of the Ryukyu Islands FROM: High Commissioner of the Ryukyu Islands

I concur in this recommendation of the AdCom.

ADVISORY COMMITTEE TO THE RIGH COMMISSIONER OF THE RYUKYU ISLANDS
1-2 Tempi Cho. Nabj. B. LAMPERT

Lieutenant General, United States Army
High Commissioner

A REPORT BY

THE ADVISORY COMMITTEE TO THE HIGH COMMISSIONER OF THE RYUKYU ISLANDS

ON ITS PROGRESS DURING THE PERIOD

1 MARCH 1968 - 30 APRIL 1969

ADVISORY COMMITTEE TO THE HIGH COMMISSIONER OF THE RYUKYU ISLANDS 1-2 Tenpi Cho, Naha, Okinawa

BACKGROUND

The Advisory Committee to the High Commissioner of the Ryukyu Islands (AdCom), which began operations on 1 March 1968, has made 34 recommendations to the High Commissioner between that date and 30 April 1969. He has conurred in all of these recommendations. Among them, eight are concerned with general administrative matters, six with education, thirteen with social welfare and labor, and seven with economic development.

Following are brief explanations of the progress made to date in implementing all of the recommendations and summaries of Recommendations 28-34. Reference should be made to "A Report by the Advisory Committee to the High Commissioner of the Ryukyu Islands on Its Progress During the Period 1 March 1968 - 18 October 1968" for a summary of each of the first 27 recommendations.

RECOMMENDATIONS MADE AND PROGRESS IN IMPLEMENTING THEM

Recommendation No. 1, Approved 11 March 1968

Recommendation on Early Dispatch of GOJ Survey Team to Okinawa

The GOJ dispatched a survey team, headed by Director Yamano of the Special areas Liaison Bureau of the Prime Minister's Office, to Naha for a period of 8 days beginning 27 May 1968. The team was comprised of 17 staff members on the Counselor and Section Chief levels from various ministries.

On 19 July a survey report was submitted to AdCom by Director Yamano. The written report includes a main volume, both in English and Japanese, and 13 supporting documents totaling 1,200 pages.

The report has served as a basis for a number of recommendations.

Recommendation No. 2, Approved 9 April 1968

Promotion of the Exchange of Personnel in Certain Fields

It has been decided that professors of the Health Science Department of the University of the Ryukyus and physicians of the new Naha Hospital would be dispatched to Naha in 1969; the status and treatment of these professors and physicians are being coordinated. Especially with respect to the exchange of professors for the Health Science Department, preparations are being made to conclude a concrete memorandum between the GOJ and the GRI concerning these matters.

Recommendation No. 3, Approved 9 April 1968

Recommend That an Expert Group Prepare Recommendations Concerning the Transfer of the Assets of RDLC to GRI

A survey group headed by Mr. Gongo Suzuki, an auditor of the Bank of Tapan, was engaged by the AdCom to carry out this assignment. The first part of the survey was carried out in July 1968. Subsequently, the survey group visited Okinawa on four different occasions to conduct surveys and to have talks with the people concerned.

In December 1968, a meeting of those who engaged in the surveys was held in Tokyo. It is anticipated that a survey report will be submitted to AdCom in the near future.

Recommendation No. 4, Approved 4 June 1968

Recommend Measures to Fromote Identification of Qualifications and Licenses

In order to take identification measures concerning qualifications and licenses, the GOJ drafted and introduced into the Diet in March 1969 a bill revising pertinent laws. According to the bill, 18 types of examinations, including those for lawyers and nurses, will be given in Okinawa beginning in 1969. The bill also provides for special measures for the identification of kinawa with Japan proper with respect to 33 types of qualifications and licenses, including certified public accountants, licensed tax accountants, nutrition technicians, barbers, architects, etc.

The GRI is working toward adequate preparations concerning the above measures to be taken by the COJ. In addition, the GRI is studying the matters to be requested of the GOJ in connection with the bill drafted by the latter. Most pertinent GRI laws require no revision except for a few items, and these are under study.

Recommendation No. 5, Approved 27 June 1968

Reallocation of National and Prefectural Level Functions

The GRI has completed its analysis of national and prefectural level functions by department, and the matter is in the stage of comprehensive adjustment. However, although it is possible to separate clearly the two functions in theory, it would be difficult to separate them in actual practice on the section and subsection levels at this time. The matter of functional separation is, therefore, under further consideration because the said separation would result in organizational compartmentalization in many fields.

Recommendation No. 6, Approved 11 July 1968

Identification of Fiscal Year

Although measures for the identification of the fiscal year are under study by the GRI, there are problems such as the receipt of aid funds from the Governments of Japan and the United States, changes in the time series of various statistics, and the revision of pertinent laws and regulations.

Recommendation No. 7, Approved 21 August 1968

Identification of Livestock Quarantine System

The Governments of Japan and the Ryukyu Islands amended a part of their respective enforcement regulations of the Livestock Infectious Diseases Prevention Laws and provided for a conditional change from the double quarantine system to a single quarantine system beginning 1 August 1969.

In order to implement completely the single quarantine system, it is necessary for the GOJ to further amend the enforcement regulations of the Livestock Infectious Diseases Prevention Law. This will be based on the overall improvement of the annual quarantine operations in Okinawa. The Ministry of Agriculture and Forestry of the GOJ is studying the dispatch of one full-time Okinawa resident officer beginning in 1969.

Recommendation No. 8, Approved 21 August 1968

Strengthening of School Installations and Equipment

Concerning school facilities, ¥1,225,610,000 (\$3,404,472), an increase of 50% over the previous fiscal year aid, has been appropriated by the GOJ in its aid to Okinawa for FY 1970 for the construction of special classrooms, administration rooms, gymnasiums, and swimming pools in public elementary schools, junior high schools, and schools for the handicapped. The amount of ¥183,411,000 (\$509,408), an increase of 36% over the previous fiscal year aid, has been appropriated for the provision of school equipment such as textbooks and science equipment for elementary schools, junior high schools, and schools for the handicapped, and for the provision of science equipment, library books, and audio-visual equipment for senior high schools.

The GRI has taken measures in response to the above-mentioned GOJ aid measures, and it is also studying the development of improvement programs for school installations and equipment based on this recommendation.

Recommendation No. 9, Approved 21 August 1968

Strengthening the University of the Ryukyus

In the FY 1970 Okinawa Aid Program, the amount of Y205,919,000 (\$571,997), an increase of 76% over the previous fiscal year aid, has been appropriated by the GOJ as expenses necessary for the construction of classrooms for the

Health Science Department of the University of the Ryukyus, the provision of library books, the construction of a dormitory for students, and the equipping of the existing departments and library, and for guidance and surveys relating to the operation and management of the new Naha Hospital.

Along with the adoption of measures in response to the GOJ aid, the GRI sestablished a National University Promotion Council, and programs are being studied with a view to developing a policy to improve the University of the Ryukyus to the level of national universities in Japan proper.

Recommendation No. 10, Approved 29 August 1968

Designation of the Air and Sea Ports of Ishigaki, Yaeyama, as Author



The United States Civil Administration of the Ryukyu Islands has revised CA Ordinance Number 131 (Control of Entry and Exit of Merchant Surface Vessels Into and From the Ryukyu Islands), and both Ishigaki and Hirara seaports have been designated as authorized ports of entry and exit. Therefore, the entry and exit of personnel at Ishigaki Port has been approved. The GRI is planning to study the improvement of related facilities.

Although the Ishigaki Airport has not been designated as an authorized port of entry and exit, both USG and GRI are studying the matter of revising cessary ordinances and regulations to designate the port as an authorized port of entry and exit. It is the policy of the GRI to study further the improvement of related facilities.

Furthermore, the improvement of the runway at Ishigaki Airport will be carried out by the GRI beginning this year with US aid for FY 1969.

Recommendation No. 11, Approved 29 August 1968

Adoption of Japan Industrial Standard (JIS) System

The Japan Industrial Standards Lists were forwarded to the GRI by the Japan Industrial Standards Association, and preparations are being made to carry out a fact-finding survey of Okinawan industrial products and factories by experts to be dispatched by the GOJ.

Recommendation No. 12, Approved 11 September 1968

Establishment and Identification of Social Insurance Welfare Facilities

Concerned GOJ ministries will permit the use of welfare facilities under their respective jurisdictions by those who are covered under the corresponding social insurance programs in Okinawa. However, a study is being made on treating Ryukyuans in the same manner as "Japanese who are covered under other social

insurance programs." For example, a person who is covered under the GRI workmen's compensation program and wishes to use one of the workmen's compensation welfare facilities in Japan proper will be given the same treatment as a mainland Japanese who is not covered by GOJ workmen's compensation but who is covered under some other GOJ social insurance program, e.g., unemployment insurance. An official reply will be made in the near future.

The GRI is expected to introduce a bill into the Legislature in the near ruture to revise the pertinent provisions of the Medical Insurance Act, which does not provide for welfare facilities. The construction of welfare facilities under the unemployment insurance and workmen's accident compensation insurance programs is expected to begin in FY 1970.

Recommendation No. 13. Approved 11 September 1968

Expansion of Upper-Secondary Education

The GOJ is planning to continue the assistance for school installations and equipment which has been provided heretofore and to dispatch technical assistance instructors. ¥33,802,000 (\$93,894) will be provided by the GOJ for the Yaeyama Agricultural and Forestry High School during FY 1970.

The GRI is to establish appropriate high school courses and the adequate allocation of students to them; it has decided to raise the entrance rate into high schools by increasing their number and by promoting curriculum diversification. The GRI is also planning to improve the standards for authorized trength of teachers and to develop and promote a comprehensive program to upgrade the trade and vocational schools into high school-level institutions.

Recommendation No. 14, Approved 11 September 1968

Improvement of Teacher Training and Promotion of Personnel Exchange

It is the policy of the GOJ to cooperate by providing technical assistance on the plans for the operation and management of the Educational Research Center (opened on 18 January 1969) which was constructed with FY 1969 aid. At the same time, the dispatch of teacher consultants and technical assistance will be continued for the strengthening of the training of incumbent teachers and other personnel.

The GRI, on the other hand, is planning to improve the Educational Research Center by developing a program for this purpose. In addition, the GRI is studying policies to promote more effectively the various training programs currently in effect for incumbent teachers and to promote a large scale personnel exchange.

Recommendation No. 15, Approved 11 September 1968

Identification of the Local Tax System

The GOJ dispatched four experts to Okinawa in November 1968 to conduct a survey of the GRI tax system. A copy of the survey report was submitted to AdCom in February 1969.

The GRI is planning to revise its list of taxable items to correspond to that of Japan proper by 1971. Concerning the transfer to the shi-cho-son of the taxes to be collected on small-size automobiles, a bill has already been drafted and preparations are being made to introduce it into the Legislature. A bill to revise the special tonnage dues is also scheduled to be introduced into the Legislature during the month of May.

Recommendation No. 16, Approved 30 September 1968

Countermeasures for Separated Military Employees

Cooperation will be extended by the GOJ to the GRI in the preparation of a bill so that the program will be established beginning in FY 1970. At the same time, Y50,000,000 (\$138,889) of aid has been appropriated by the GOJ for this program in FY 1970.

The GRI is scheduled to introduce this bill into the Legislature in the near future. It will correspond to the Law Concerning Provisional Measures for Separated Employees of the U S Armed Forces in Japan.

Recommendation No. 17, Approved 30 September 1968

Countermeasures for Employment of Physically Handicapped Workers

A bill concerning the Promotion of Employment of Physically Handicapped Workers was drafted with GOJ technical assistance. It was introduced into the Legislature on 3 April 1969.

Recommendation No. 18, Approved 30 September 1968

Strengthening Vocational Training

For the purpose of providing assistance for the establishment of a consolidated vocational training institution, the GOJ has decided to disburse Y186,000,000 (\$516,667) from the Employment Promotion Trade Association Special Account during JFY 1969. In addition, the GOJ plans to provide technical assistance to promote the improvement of vocational training programs.

For the establishment of the consolidated vocational training institution, the GRI has appropriated \$200,000 in its FY 1969 budget, and the procurement of 20,000 tsubs of land for the site is underway. Furthermore, the matters of securing vocational training instructors and of training programs are being considered.

Recommendation No. 19, Approved 4 October 1968

Expansion of Medical Insurance to Cover Entire Populace and Provision of Benefits Similar to Those Furnished by GOJ Programs

While aiming to change the current cash benefit program to a benefit-in-kind program in 1970, the GRI is studying the improvement of the procedures for reviewing the medical examination expenses. Furthermore, preparations are being

made with the objective of implementing a universal coverage program in 1970, based on the National Health Insurance Program of Japan proper.

The GOJ plans to continue to extend technical assistance for the establishment and operation of a medical insurance program to cover the entire populace.

Recommendation No. 20, Approved 4 October 1968

Improvement of Daily Life Security Program

Regarding the increase in daily life security standards, the GOJ plans to raise the current level of assistance for livelihood from 80.5% of the 4th class standard in Japan proper to 90%. Concerning the necessary assistance as a result of a 5% increase over the previous fiscal year, the amount of ¥988,332,000 (\$2,745,367) has been appropriated in the budget for FY 1970. Furthermore, the GOJ plans to continue its technical assistance for the improvement of the Daily Life Security Program.

The GRI has appropriated expenses equivalent to the amount of GOJ aid, and its policy is to raise the levels of family income deductions and of the additional assistance program to those in Japan proper.

Recommendation No. 21, Approved 4 October 1968

Establishment of Pension Programs to Cover the Entire Populace

For the matter of implementing reciprocal credit between public pension programs in Okinawa and in Japan proper, it is necessary to make the programs and their administrative aspects uniform. Arrangements will be continued to provide technical guidance in this area.

A total of ¥848,356,000 (\$2,356,544) has been appropriated by the GOJ for FY 1970 as aid amounting to 90% of the total to be borne by the government for the contributory part of the National Pension Program; and for 90% of the newly established noncontributory benefits for mothers and children and for the disabled, and for the existing noncontributory-old-age benefit program. Furthermore, the uniform handling of the records related to the pension program is being considered by the Ministry of Health and Welfare.

The GRI is preparing for the smooth implementation of a universal coverage pension program beginning in July 1969. It is also studying the implementation of a system that would provide reciprocal credit between public pension programs in Okinawa and between such Okinawan programs and public pension programs in Japan proper.

The USG has underway a study of the possibility of covering its Ryukyuan military employees under the GRI Welfare Pension Insurance Program.

Recommendation No. 22, Approved 8 October 1968

Promotion of Old-Age Welfare

The GOJ has decided to appropriate the sum of ¥67,285,000 (\$186,903) in its Okinawa aid for FY 1970 to subsidize the expenses necessary for the improvement and construction of additional homes for aged persons and for a special old-age home.

The GRI is planning to raise the rate of health examinations for aged persons to the same level as that in Japan proper. Improvement and extension of existing facilities will be made with GOJ assistance. In addition, old-age welfare centers are scheduled to be built in Miyako and Yaeyama. The Nago Old-Age Welfare Home is expected to be completed during this fiscal year.

Recommendation No. 23, Approved 8 October 1968

Strengthening the Welfare of Disabled Persons

The GOJ has appropriated a total sum of ¥8,728,000 (\$24,245), amounting to ¥3,017,000 (\$8,381) for itinerant consultation and ¥5,000,000 (\$15,864) for the improvement of the Rehabilitation Center for the Physically Handicapped in its FY 1970 Okinawa aid. Also a study is presently under consideration in the Ministry of Health and Welfare concerning the accommodation of disabled persons at institutions in Japan proper.

The GRI is planning to revise the Physically Disabled Persons' Welfare Act during the current legislative session to include in the physically disabled category those who are suffering from organic disorders and also to provide counselors for the physically disabled in accordance with the Japanese law.

Concerning training for such technicians as physical and occupational therapists, therapists from the Rehabilitation Center for the Physically Handicapped were dispatched to the National Center for Physically Disabled Persons in January of this year. The GRI is planning to continue the implementation of this type of training.

Recommendation No. 24, Approved 8 October 1968

Improvement and Strengthening of Child Welfare Measures

The GOJ has appropriated the sum of ¥345,649,000 (\$960,136) as part of the FY70 GOJ aid funds to Okinawa, or approximately twice the total aid funds of the previous fiscal year, as expenditures necessary for the accommodation of children at child welfare facilities, the treatment of children with heart ailments, the construction of a facility for mentally retarded children, the construction of nurseries, and the payment of child allowances.

The GRI is prepared to improve child welfare facilities, the facilities for physically handicapped children, and the facilities for mentally retarded children. Moreover, the GRI is planning to increase nurseries and to establish 50 new children's playgrounds and a new children's hall. Furthermore, the GRI is planning to assign specialists on speech therapy and to increase the number of children who will be sent to Japan proper for treatment of heart ailments.

Recommendation No. 25, Approved 11 October 1968

Utilization of Japan International Tourism Development Agency for Inducement of Tourism to Okinawa

The GRI has forwarded propaganda materials and documents for publicity planning about Okinawa to the International Tourist Association. The International Tourist Association has publicized tourism to Okinawa through propaganda pamphlets for tourism which it publishes. The possibility of including Okinawa in the sightseeing tours of Japan proper and East Asia, under the cooperation of the above Association, is presently under review by the GOJ Ministry of Transportation.

Recommendation No. 26, Approved 11 October 1968

Adoption of the Japan Agricultural Standards (JAS) System

The GRI Agriculture and Forestry Department has collected information on the Japan Agricultural Standards system, and it is presently under consideration.

Preparations are being made by the GOJ to conduct an on-the-spot survey of actual conditions relating to agriculture, forestry, and marine products in general and of the process of production in Okinawa.

Recommendation No. 27, Approved 18 October 1968

Improvement and Expansion of the Naha Air Terminal

The GOJ dispatched, in October 1968, four experts from the Ministry of Transportation to Okinawa to review the proposed plan for expanding Naha Air Terminal under its long term yearly program. In December of the same year, the GOJ again dispatched four experts to Okinawa to coordinate views with the USG and GRI. Based on its report, an agreement was reached between GRI, USG, and GOJ in March 1969 on the first phase project to be implemented with funds provided by the GOJ and USG for FY 1969. Bids are to be made on 26 June for the commencement of construction in early July. As for the revised plan of the entire project, including the second year project, it is presently under study by the three governments.

Recommendation No. 28, Approved 6 November 1968

Combining Periods of Coverage Under Unemployment Insurance

The Unemployment Insurance Program in Okinawa is generally similar to the Japanese program and the so-called reciprocal benefit program between Okinawa and Japan proper has been in effect since 1967. However, combined periods of coverage have not yet been adopted under the Okinawan program. The AdCom,

therefore, agreed that it is necessary for the GRI to take measures to adopt a system which is identical to the combined period system of the Unemployment Insurance Program in Japan proper, that an electronic computor system be used for recording covered persons and the calculation of benefit periods, and that the GOJ and the GRI should make the necessary studies so that these measures for combining periods of coverage can be adopted reciprocally as soon as possible.

With respect to the implementation of reciprocal credit under the unemployment insurance programs, the GOJ plans to provide technical assistance and cooperation for the improvement of the data transmission circuit.

In order to realize Japanese levels in the unemployment insurance program, the GRI decided to provide a combined period program for those who are insured and to introduce a bill into the Legislature for this purpose.

The reciprocal credit under the unemployment insurance programs in Okinawa and Japan proper is scheduled to be implemented with the cooperation of the GOJ at the earliest possible time after the implementation of the combined period system in Okinawa.

Recommendation No. 29, Approved 6 November 1968

Strengthening of Quarantine Service System

In view of the anticipated increase in passenger traffic between Okinawa and foreign countries, it is desirable that the GRI strengthen its quarantine service system. Therefore, the AdCom agreed that it is necessary for the GRI, with the cooperation of the GOJ, to improve and expand existing quarantine facilities, to secure the necessary personnel to man the expanded facilities, and to study present quarantine procedures with a view to simplifying them.

The GRI is going to build a quarantine vessel with the assistance of the GOJ. The sum of ¥10,000,000 (\$27,778) has been appropriated in the FY 1970 Okinawa aid funds for construction. In addition to the consolidation of the quarantine structure, the GRI will consider the elimination of quarantine procedures affecting travelers between Japan proper and Okinawa. The GOJ has decided to provide technical assistance necessary for the consolidation of quarantine procedures.

Recommendation No. 30, Approved 8 November 1968

The Resources Survey of the Coastal Waters in the Ryckyu Islands

Coastal fishing in Okinawa has been stagnant for the last several years. The GRI is having difficulty in drafting a promotion program for coastal fishing due to the lack of a resources survey showing the fishing grounds and their condition. Since the GRI alone is unable to carry out the necessary resources survey, the AdCom agreed that the GRI should request the assistance of technical experts of the GOJ for an extended period and that the survey should be undertaken promptly by the GRI.

The GRI Agriculture and Forestry Department is presently negotiating with the GOJ Agriculture and Forestry Ministry over the dispatch of marine technical experts for an extended period to conduct a resources survey of the coastal waters of the Ryukyu Islands.

The matter of cooperation in the survey is being considered by the Ministry of Agriculture and Forestry.

Recommendation No. 31, Approved 8 November 1968

Improvement of Medical Service System

The AdCom recognized that it is necessary for the GRI to take the following measures to enable the medical service system to meet the needs of the residents: (1) secure medical specialists by fully staffing and equipping the Health Science Department at the University of the Ryukyus and the new Naha Hospital and by strengthening the clinical training function of the Okinawa Central Hospital; (2) strengthen measures to encourage medical C students trained in Japan proper to return to suitable positions in Okinawa; (3) smoothly carry out the dispatch of doctors from Japan proper to Okinawa; (4) make efforts to increase the number of necessary clinics and hospital O beds and strengthen the maintenance of existing facilities; (5) as countermeasures for doctorless regions, invite medical practitioners to those regions where the management of medical practice is possible; (6) strengthen the cooperation between parent hospitals and government and shi-cho-son run clinics; (7) and study the establishment of systems of transportation and communication so that appropriate health care can be provided to patients in isolated regions.

Budgetary measures included in the FY 1970 Okinawa aid funds by the GOJ for the improvement of the medical service system in Okinawa are:

(1) Dispatch of doctors and dentists	¥113,792,000	(\$ 316,089)
(2) Aid funds for mental health affairs	¥373,363,000	(\$1,037,119)
(3) Strengthening TB clinical examinations	¥ 5,722,000	(\$ 15,894)
(4) Hospitalization of TB and other patients in Japan proper	¥444,732,000	(\$1,235,366)
(5) Measures for atom bomb victims	¥ 8,001,000	(\$ 22,225)
(6) Hansen's Disease Countermeasures	¥ 13,502,000	(\$ 37,506)
(7) Classrooms, equipment, dormitory, and books for the Health Science Department of the University of the Ryukyus	¥173,210,000	(\$ 481,139)
(8) Construction and equipment of new Naha Hospital	¥781,008,000	(\$2,169,466)

With respect to measures for doctorless districts, the necessary technical assistance will be provided by the GOJ after the development of specific programs by the GRI.

The GRI is planning to improve the medical service system as follows:

- (1) Speed construction of the facilities attached to the Health Science Department, which was established to secure medical specialists; hasten construction of the new Naha Hospital as a practical training hospital; improve the Okinawa Central Hospital; strengthen the encouragement of Okinawan medical students being trained in Japan to return to Okinawa after their graduation; improve the reception setup for doctors dispatched from Japan to Okinawa.
- (2) Improve existing facilities, increase the number of hospital beds, and strengthen the management and operation of facilities and their effective utilization.
 - (3) Strengthen countermeasures for doctorless regions.

Recommendation No. 32, Approved 11 March 1969

Uniform Implementation of Census as in Japan Proper

A census, which is a basis for various administrative activities, has heretofore been taken simultaneously once every five years in Okinawa and in Japan proper with almost the same substance. The next census will be taken in 1970.

As a result of study, from the viewpoint of the identification of Okinawa with Japan proper, the AdCom agreed, regarding the census in Okinawa hereafter, that it is necessary (1) to make the census uniform with that of Japan proper, (2) for both GOJ and GRI to study measures to uniformly conduct administrative business such as programming a census table, tabulating results, etc., to the extent possible, and (3) for the GOJ to give technical assistance to the GRI.

The taking of the census is scheduled to begin on 1 October 1970. The GRI is now preparing to coordinate with the GOJ regarding the administrative work, share of expenses, etc., for the uniform implementation of the census with Japan proper.

Recommendation No. 33, Approved 11 March 1969

Promotion Measures for Private Schools in Okinawa

For the advancement of private school education, the improvement of educational standards and the furtherance of the identification of private schools in Okinawa with those in Japan proper, the AdCom agreed that the GRI, with the cooperation of the GOJ, should study (1) measures to promote systematic plans for the promotion of private school education, (2) the implementation of measures to carry out the functions of a chapter of the Private School Promotion Association of Japan proper with loans from its funds, and (3) the means whereby a mutual aid association program tied in with that for private school teachers in Japan proper can cover Okinawan teachers.

This recommendation was made and concurred in so recently that information about its implementation will have to be given in a later report.

Recommendation No. 34, Approved 11 March 1969

Encouragement of Social Education and Sports, Promotion and Movement for Sound Growth of Youth

For the promotion of social education, sports activities, etc., and the encouragement of the sound development of youth, the AdCom agreed that the following measures are necessary:

- 1. The improvement of community halls, measures for the revision of the Social Education Act and establishment of an audio-visual library, improvement and expansion of youth halls, and the improvement of other education facilities. Concerning the All Round Sports Ground (Onoyama) run by the government, an all round gymnasium should be established, and other facilities and the environment of the All Round Sports Ground should be improved so that it will serve as a park. Other municipal gymnasiums and grounds should be improved also.
- 2. Planning for the improvement of social education activities and improving the social education associations and sports organizations by providing professional and technical guidance.
- 3. Planning to place social education directors at the Shi-Cho-Son level and to promote the development and training of non-professional leaders.
- 4. The taking of strong measures to develop a public movement for the sound development of youth and the fostering of the organization which corresponds to the 'Modern Way of Living' association in Japan proper.

In order to promote the above measures effectively, it is necessary to implement them in a comprehensive, systematic manner, with the cooperation of the GOJ and the USG.

This recommendation was made and concurred in so recently that information about its implementation will have to be given in a later report.

琉球列島高等弁務官に対する諮問委員会 沖 繩 那 弱

首 題: 河川管理の整備充実

- 1 河川の維持管理及び開発利用を促進して、河川災害の防止を図るとともに水系ごとに水の有効な利用を推進することは、住民の生活上の利益のみならず産業振興の基盤の整備のための重要な要素となるものであり、沖縄における当面重要な施策の一つと考えられる。
- 2 諮問委員会は、沖繩の河川の管理及び開発利用に関し検討した結果 次のとおり意見の一致をみた。
- (1) 沖縄においては、明治29年(1896年)制定の旧河川法がそのまま河川管理の基本法となつているが、この際、本土における新河川法を参考として改正を図ることが窒ましいこと。この場合、改正にあたつては、河川のうち国土保全上又は経済上若しくは公共の利害に重要な関係があるものを行政主席を管理者とする琉球政府管理河川として指定することとするとともに河川の使用に関する規制、水利調整ダムに関する規制等につ

SUBJECT: Improvement of River Management

いての規定を明確にする必要があること。

河川管理の整備充実

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(2) 治水工事の促進を図るため、日米両国政府の財政援助及び琉 球政府の財政事情を勘案しつつ、治水五ヵ年計画等の新しい年 次的治水工事計画を策定し実施を図る必要があること。

(3) 流水の使用、河川敷地の占用及び河川敷地内の工作物の設置 に関するそれぞれの許可を要素としている水利権の許可、河川 区域内の土地の掘さくや土石砂の採取に係る許可等については、 国有財産として米国民政府が従来管理してきている河川の区域 内の土地に関するものである限り米国民政府の許可を要することとなつているが、河川の治水及び利水の総合的管理の実をあ げるためには、これらの行政事務を一元的に執行できるように することが窒ましいので、河川の区域内の土地の管理に関する 権限は、これを行政主席に委任することが適当と認められるこ

3 よつて、諮問委員会は、高等弁務官が本件の実現につき適当な措置 をとるよう勧告する。 1. The promotion of river disaster prevention and effective utilization of water under each water system by promoting the management, maintenance, and developmental utilization of rivers will not only become beneficial to the livelihood of the people but it will become an important element for the improvement of foundation for industrial development. It is believed that this is one of important policies in Okinawa facing today.

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- 2. As a result of consideration concerning the maintenance and developmental utilization of rivers in Okinawa, the AdCom agreed as follow:
- a. The old river act established in 1896 is still the basic law for river management in Okinawa. Therefore, it is desirable to revise the law with reference to the new river act in Japan proper. When revising the law, it is necessary to designate those rivers having an important effect on land conservation or economic and public interests as the GRI rivers by granting the administrative authority to the Chief Executive as well as to clarify the control regulations on the utilization of rivers, irrigation control dams, etc.
- b. For the promotion of flood control construction, in view of the GOJ and USG financial assistance and the GRI financial circumstances, it is necessary to develop and implement new annual flood control construction projects such as the flood control five-year plan, etc.
- c. The grant of water rights which constitute the utilization of flowing water, the exclusive use of river land, and the establishment of structures in the river land as well as the grant of permission concerning the excavation

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SUBJECT: Improvement of River Management

and the picking of earth, stone, and sand within the river zone under the management of the United States Civil Administration as state property require its approval. Therefore, it is believed appropriate to delegate the administrative authority over the land within the river zone to the Chief Executive, as it is desirable to carry out uniformly the administrative work of these matters in order to fructify an overall management of river conservation and utilization of water.

3. Therefore, the AdCom recommends that the High Commissioner take appropriate measures for the realization of these matters.

琉球列島高等弁務官に対する諮問委員会

首 題: 水先制度の改善

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- 1 沖繩における水先制度は、本土の水先制度に準じて制定された水先 法(1959年立法第156号)によつて運営されており、ほぼ本土 と同様な制度となつているが、水先人の免許資格要件や強制水先区に おける水先除外制度等の基本的事項に若干の相異がある。
- 2 沖繩における強制水先区は那覇水先区であるが、この水先区については、本土法にあるような一定回数以上当該水先区内で航海に従事した船長の操航する船舶について1000トン末満の小型船舶を除き水先の除外の制度がないほか、軍港湾規則によつて那覇港に出入する全船舶に水先人を乗り組ませねばならないこととなつている。 このため本土沖縄間の定期運航船舶その他那覇港内での運航の経験のある熟練した船長の操船する船舶であつても、出入港のたびに水先人を乗り組ませなければならないため運航能率が著しく阻害されている。
- 3 他面、日本本土における強制水先区である横浜港、神戸港などでは

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首 題: 水先制度の改善

強制水先を除外されるのは小型船舶のほか当該水先区内で一定回数以上航海に従事した船長の操船する日本船舶に限られているので沖繩籍の定期船その他の船舶は水先人を必要とするたて前となつており、沖縄籍の船舶からは本土船舶なみの取扱いが窒まれている。

- 4 諮問委員会は、沖繩における船舶の運航能率の向上を図るとともに 水先制度の本土との一体化を促進する見地から検討した結果、次のと おり意見の一致をみた。
- (1) 水先人の免許資格要件や強制水先区において水先を要する船舶の要件を本土法と同一となるようにするとともに沖繩の水先区における日本籍船舶の取扱いを沖繩籍船舶と同様にするなどの改正を行なうことが窒ましいこと
- (2) 那覇港の全出入船舶に対する強制水先の制度を改め、水先法 のみの規制にとどめるよう措置することが窒ましいこと
- (3) 沖縄船舶の本土強制水先区への出入港についても本土船舶と同一の取扱いをするよう措置されることが窒ましいこと
- 5 よつて、諮問委員会は、高等弁務官が本件の実現について適切を措 置をとるよう勧告する。

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SUBJECT: Improvement of Marine Pilot System

- 1. The marine pilot system in Okinawa is operated in accordance with the Marine Pilot Act (Act No. 156 of 1959) established based on the marine pilot system of Japan proper. The two systems are similar for the most part, but there are some differences in the basic matters such as qualification requirements for licenses of pilots and the pilot-exemption system in the forced piloting areas.
- 2. The forced piloting area in Okinawa is the Naha port. As for this forced piloting area, there is no pilot-exemption system for the vessels, excluding small vessels less than 1,000 ton, operated by the captains who have engaged in the navigation within the piloting areas concerned for more than the established number of times as provided for in the Japanese law, and all incoming and outgoing vessels are piloted in accordance with the military port regulations. Therefore, even when the vessels regularly ply between Japan proper and Okinawa and other vessels operated by the skilled captains who have experience in the navigation within the Naha port must allow pilots on board of their vessels each time they visit and leave the port and the operational efficiency is thereby considerably impeded.
- 3. On the other hand, in the case of forced piloting areas in Japan proper such as Yokohama and Kobe ports, the pilot-exemption system is limited, in addition to the small-size vessels, to the Japanese vessels operated by the captains who have engaged in the navigation in the areas concerned for more than the established number of times and it is the practice to require pilots to the regular Okinawan vessels and others. The same treatment of

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SUBJECT: Improvement of Marine Pilot System

Japanese and Okinawan vessels is therefore desired from the standpoint of the latter.

- 4. As a result of consideration of the matter from the standpoint of improving the operational efficiency of vessels in Okinawa and promoting the identification of the marine pilot system between Japan proper and Okinawa, the AdCom agreed as follow:
 - a. It is desirable to revise the systems to make the same qualification requirements for licenses of pilots and conditions of vessels requiring pilots within the forced piloting areas as those provided in the Japanese law as well as to treat the Japanese vessels in the piloting areas in Okinawa as the same as Okinawan vessels.
- b. It is desirable to revise the system of forced piloting for all incoming and outgoing vessels in the Naha port by taking measures to limit restrictions based only on the Marine Pilot Law.
 - c. It is desirable to take measures to treat the Okinawan vessels within the forced piloting areas of Japan proper as the same as Japanese vessels.
 - 5. Therefore, the AdCom recommends that the High Commissioner take appropriate measures for the realization of these matters.

流球列島高等弁務官に対する諮問委員会

1969年9月/*月*日 (琉球政府代表提出)

- 首 題: 本土と沖縄間の逃亡犯人引渡し並びに捜査共助制度の確立に
 ついて
- 1 沖縄と本土との行政分離により犯罪者が刑事責任を免かれるため、 沖縄から本土へ又は本土から沖縄へ逃亡する犯人の数は年々増加の傾 向にあり、その対策は司法警察関係における多年の懸案になっている。
 - 2 犯人の引渡しについては、日本とアメリカの間に「亜米利加合衆国ト締結セル犯罪人引渡し条約」(明治19年10月8日)があるが、米施政権下にある沖縄から本土に逃亡した沖縄人である犯人及び本土から沖縄に逃亡した日本人である犯人に対し同条約を適用することについては種々問題があるとされ、逃亡犯人の引渡しは行なわれていない。現状において
 - (イ) 犯人を説得して連れ戻す
 - (ロ) 国外犯適用で処置する。

方法を講じているが(イ)については強制力がないこと、(ロ)については国外犯の対象になる犯罪が限定されており、又沖縄での司法官

道 題: 本土と沖縄間の逃亡犯人引渡し並びに捜査共助制度の確立に ついて

- 3 さらに捜査共助については本土での余罪を追求する場合の犯罪照会 又は捜査上の本土におけるアリバイの成否照会等、本土の警察と非公 式に相互協力を行なつているが、合法的に制度化する必要がある。
- 4 諮問委員会は上記の事情にかんがみ、本土沖繩間に逃亡犯人の引渡 し及び捜査共助制度を確立するため必要な措置を日流両政府がとるべ きことに合意した。
- 5 よつて諮問委員会は、高等弁務官が本件の実現に関し、適切な措置 をとるよう勧告する。

19 September 1969

Draft Recommendation

GRI Representative

SUBJECT: Establishment of Extradition of Criminals and Mutual Investigative Cooperation Systems Between Japan Proper and Okinawa

- 1. Owing to the separation of administrative rights of Okinawa from Japan proper, the number of criminals who escape from Okinawa to Japan proper and vice versa to evade responsibility for their crimes tends to increase each year; and the question of countermeasures by the judicial police authorities has been pending for many years.
- 2. As for extradition of criminals, there exists "the Treaty Concerning Extradition of a Criminal Concluded with the United States of America" dated 8 October 1886. Nevertheless, the application of this treaty to an Okinawan criminal who has escaped to Japan proper from Okinawa, which is presently under U S administration, or a Japanese criminal who has escaped to Okinawa from Japan proper has not been realized, for various questions. For this reason, extradition of escaped criminals has not been carried out. At present, the following measures are taken with respect to escaped criminals:
 - a. Persuading the criminal to return.
- b. Treating the criminal as one who has committed a crime abroad.

 However, the measure in a. above is not compulsory, and the measures under b. above are not effectively conducted because crimes which are considered to be "crimes committed abroad" are restricted. Also records made by the judicial authorities in Okinawa are. regarded merely as ordinary evidential documents in Japan proper. Moreover there are various barriers against calling a person as a witness.

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SUBJECT: Establishment of Extradition of Criminals and Mutual Investigative Cooperation Systems Between Japan Proper and Okinawa

- 3. Concerning mutual investigative cooperation, in case of investigating one crime to see if the criminal has committed other crimes in Japan proper or investigating whether the criminal has an alibi, etc., mutual cooperation with the Japanese police authorities is carried out unofficially. It is necessary to legalize this system.
- 4. From the above viewpoint, the AdCom agreed that the GOJ and the GRI should take the required measures for establishing systems for extradition of criminals and for mutual investigative cooperation between Japan proper and Okinawa.
- 5. Therefore, the AdCom recommends that the High Commissioner take appropriate measures for realization of these matters.

アメリカ病長

和

公信第79号

外務大臣

日米琉諮問委員会日本国政府代表

高 瀬 侍



本土政府関係者の沖繩来訪状況について

沖縄問題の現状を反映して、視察、調査、技術援助等の目的で本土政府関係者の当地来訪が最近著しく増加しているところであるが、このほど、昭和43年4月1日から本年8月31日までの来訪者につき、各省庁部局別に、職名又は来訪目的により整理した資料を別添のとおり作成したので何等御参考までに御送付申し上げる。

なお、来沖の頻度態容等に於て各省庁間に差異の存するもの あることが本表により識認されるが、復帰の事前事後に於ける 沖繩と各省庁の間の処理を要する問題多数存するものと思料さ

日 本 政 府

るるにつき、担当官の沖繩出張については之を組織的合目的的 にする必要ありと存ぜられるので可然 * (例えば次官会議等に 於て)各省庁の注意を喚起さるる等御措置方御取計有り度い。

本信写送付先 総理府総務長官

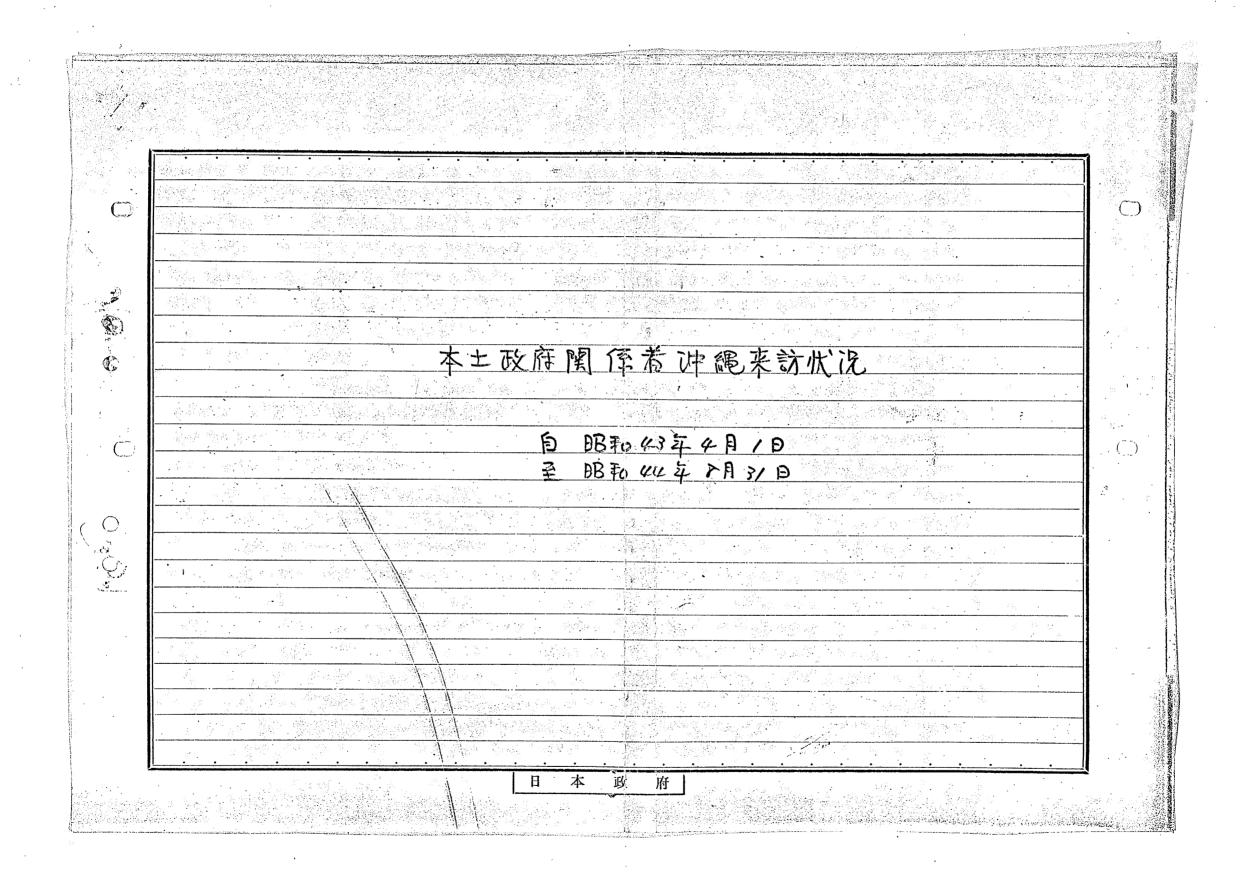
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要処理

首席事材作

科学協調を調力ナク



	作成要變
CO	/ この資料は、1968年4月1日から1969年8月31日までの1年4ヵ月間に本土政底(立法,司法国係を含む。)
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©	2 来訪者は、「風間行事予是表」(日本政府沖縄事務所)及い「昭和43年度 対沖縄技術援助計画」(総理府 特別地域連絡句)からリスト、アップのしたのしたかって、これらの資料に登載されていない来訪者が形落している
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	大臣官房	0	混尾大臣, 经計課品 (教育电除传令研修)	
	& 3 ± 3 ± 3 €			
-	初等中等教育局	0	地方部长(山野油雪田)、審計官、符件教育部、髙校教育课、财活课、现活官	
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	援護局	, 0	摄 庆 移 诗 长	
	社会保険方	0.	医療中院、季節金、国民和、年金記録、	

(農林省) 教前里 の联名文寸技術援助のラーマ 西科大臣、 0 総務押出(L.野桐面)、荒勝拳官(経濟店埔面)、 農林経済る 惠作物共南の制文化、(農華能物整備) 製物はより (農協経路振兴) 農業機械 . 政 <u>~</u> **\$** 3 地 產 3 動物檢疫、家高改良、(肉午餐地育成七分一設置指等)、草地改良 (内牛生產計画)、 C (外域制) (脊髓飼料態) 園芸局 八叶ン同頭、せとうもい、製雑工物的意色 農林水產技術令議 粮. 方 产 林 野 森林土壤 楚 方 (澳掌权)。(渔港設計)。(中下空車區內達力政策描述)、(養殖場設計)。 (2042)がの確菌生產技術)、(森林病害生防除)、(合养癌業資源调查) (海幸振興 計画土等据等).

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(通商產業省)

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中山	、企業方	0	(中心全等近代化诊断)、指学课长(中心全等的重面)	
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運輸省) 系訪者の取名又は投紙援助のテーマ 静碱制 0 1 南祭 课长(山野调查用) 内井参事官(经济的消息用)、(视义振兴計画) 3 内航课 **P**5 船舶の積量測定 丽 3 (海技徒事意试验)、(海事法规)、(海龟学校) 形 虺 B 下的港湾建設る、 港 0 0 ()铁道监督局 . (<u>:</u> 自動 (車两序各行政) 校查官 飛行場的去 航空從事者試験 3 \Diamond 海上序安宁 政務課法、資本基本等 方 種側却 予報的 (レーダー)、(航空气象)、(高月元象観測)、(通信技術) 新海海難 塞利方 海觀審判書務

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(劳劢省) 崇和清製 \bigcirc 0 企画室长(山野湖查用) 欧 労防法担课、劳劢组合课 (劳布大学诸在). 劳力基库局 笼得、见防佑、 婦人少年る 4岁多分课 取業安定局 審執官(経濟師加查用)、失業中险课、马齿、業務旅等课、傳体障害者の取業組 0 \mathbf{C} 个)、(新規特制可靠紹介)(駐留車的向限) 管理带他, (野業訓練生送券) (級合訓練も>>-設置) (技能檢定) 取業訓練局 \bigcirc 中央労功事資金事務局 调整一得长 \bigcirc

日 本 政 府

(建設省) 考 接助のテーマ 集神の有無 Z 0 .0 為 **D**, 3 下水边摆,都市计画课 O 學會生活。 る 3 有料道路課 (道路《整備計画)、 道 路 Ο. \bigcirc ()総務課长(山野調查用)、建築旅游、住宅建設課长(宮古台風)、住宅計画课 3 R 住 0 建笋±试验 . 技術管理官、総務課故(国土共和图) 国土地理院 (首都園整備基) 0 (住宅金融公庫) 住宅金融制分 政

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	市 防 方	0	市防大学校教務部长	
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北米十一課長

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本土政府関係者。沖絕東該狀况1-2、12 44.0.6 *10-(511) 本件二色十分别纸管的委公管势力9号登 出の意同等につる、作り水調査官、大照会(に 结果要旨下記人自之出り。其后本件交代振り に属する板見2.9とかり。 人 (本件公信起来者は長内:個查官は)も えなにつき、詳細な明なかと前置きし.) (1)、最近水上办公司来影者数は著謂了 ··· 3 = 3、29 耒訪目的及心视察場所 等の、重複12いるものうく、そらには目的 久明確gま、光島:上大者 1多、事情。

五月、最近流的得了了(有9万四二美中方) のかと疑的の声を良さしゃかによった。 (2)、 观观日本倒出先亡12年多入斡花。 努めるのはる然とはなじまるも、最近のかく 量い所有者予か、異なると、理由のみで、それ 程相集《四月的》、しなり疏的《白一种名 官に面をするようなことは面白からず、思科 841. (3)、12上《事情、健和、本省的点、1、7或程 唐調龍を4たいというので、本件で信む 出作目的主持之的小人 2. 2-12 8ky127.12 (1). 復鳴中帶,ためる智方は直接自省方、 想各官主意神冬.世后以上中希望.D: 3

特連的は現在いまいても成了程度調整 (2いるようでみる(各省担本官の診中放 费下特重的予算)。 しかし、旅旅援助参正 3年(年12小分二公司长4. 持续指助口 横和680 東)19月,同局机委呢」2组地調查 # p. (d. 2 ..). 四. 101. 3算的品的的公司。2. (包括的 12 (特連的はる文本のではららか)、1位色は ことはもの何のとなせられるので、特連かと 12 全後をらに意思整に努めるせるよう (0,37,00 LX4) == (0,37,0 L& B 松子了。(何之次、中褐的匙等重纤维方言会 議に多省的議題として提議し、特連局的 **同學→世》等內方法をとり。**)

	金龙 如 四	60 25 CA)	別を控制す	付属発	±	指示信	発信用	教務用	億 2	考
	無期限」	(を)にあり	半6 33		発送 日 処理 日 発 信		B#14		· 24目 校 查	153
公番	1441	第一	1276	公信	案 信 1	昭和	***************************************	44 年8	第22 9 H ン	он Он
事	務 次 官 外務審議官 外務審議官 房 長		季	李丁	3	起	^{案者} 吉	元 話習	· [;]	1:
協言	接 先	!								
受信		- L	12		-	発 信 者				
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花	丘朱下的	支, 作,	2 米 6	到支出 米斗;	道か	佐藤 ^{希望発送}	日)	Я	FI	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~

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*1471216亡 昭和44年9月22日 在 米 大 使 殿 外務大臣 i中福二九十的米国支出並心··· USCAR 管理资度。例刊资料等送付 今般日米疏諮問委员会日本政市代表 部門、下記资料等(送付越)12425军 各/部别派送付付. おコマ、别深/、安原写gとあり、本件管 料作疏软的各代表部的入半1后题下

F. .

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部分1本3日で、その取扱	dr 11 12.
首特:要請越了200多達1天1	、注意
* リ /2 い。	
意 尼	
1. 8月27日付諮問委日本代集発本	大座城2
谷信物的3号	
2、中語にあける米国支出ならなっ	USCAR
管理学をについて	
3. i中語の本通信の久間につか2	粮县
代表意见)	
Y. 冲绳9节通货g处现1=2002	
付属空便(行)	
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