

# 琉球大学学術リポジトリ

米国管理下の南西諸島状況雑件 沖縄復帰準備委員会（代表代理会議）①

メタデータ	言語: 出版者: 公開日: 2019-02-12 キーワード (Ja): 沖縄復帰準備委員会, 代表代理会議 キーワード (En): 作成者: - メールアドレス: 所属:
URL	<a href="http://hdl.handle.net/20.500.12000/43740">http://hdl.handle.net/20.500.12000/43740</a>

昭四五年七月

ソビエト  
外務省  
電報

注意

- 1. 本電の取扱いは慎重を期せられたい。
- 2. 本電の主管変更その他については検閲班に連絡ありたい。

電信写

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大蔵省(外務省)  
事務次官  
典房  
長官審議長  
儀総(厚計)  
備書文会営給  
機資  
参調析企  
参領旅移

総番号(TA) 32284  
70年6月30日18時45分 沖繩 発着  
70年7月1日00時02分 本省

外務大臣殿 高瀬(大使) 臨時代理大使 総領事 代理

代表会議当日のプレス・フリーフィンク

第177号 略 至急

往電第168号に関し

7月1日午後3時よりの代表会議当日は、今回の会合の性格が経過的なものであることにかんぞみ、共同記者会見は行なはず。また、プレス・リリースも発出しなことをしてはいるが、当地記者団(おきなわの報道機関を含む)の強い希望もあり、当事務所の係官による単独のプレス・フリーフィンクを午後4時半より行なう予定である。その際委員会の活動状況についてある程度の説明を行なわざるを得ないと判断されるところ。産経委に関連し、当地外国企業についての質問状による実態調査を近く開始すること。またSOFA小委に関連し、GOJとしてはSOFAの条項と布令布告との関連につき注目し、SOFAの適用のために復帰前に如何なる布令布告の改廃が必要となるや否やにつき、検討を進めることを提案し、米りゆう共にかかる作業に合意は、こまごまとするべく、説明を加えしめることとし

ア 参地中東  
北東西  
参北北保  
中南  
参西東洋  
西東  
近ア 参書近ア  
経 次総経国万  
長 参貿統  
参政技二  
国一理  
参協協  
長 参政経科  
軍社専  
参遵内外  
文長 一二

外務省

高瀬

注意

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た。右御了承願いたい(米りゆう共了承済)(報告書中に含まれている他の部分については言及しない)なお、今回オフ・レコによる説明は考慮していないので念のため

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外務省

ソカヒ 万大博阪  
 大蔵省外務省  
 事務次長 典房  
 巨官審判長 長  
 備録人電厚  
 備録書文会  
 国資長 領移長  
 参調折企  
 参領旅移  
 ア 参地中東  
 長 北取西  
 参北北保  
 中 参二  
 西 参西東洋  
 長 西東  
 近ア 参書近ア  
 長 次総経国方  
 参賀統  
 参政技二  
 長 国一理  
 参条協  
 参政経科  
 長 平社専  
 参道内外  
 長 文長

注意  
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電信写

総番号(TA) 3343 主管  
 70年7月7日15時15分 神 纒 発 北  
 70年7月7日17時55分 本 省 着 北

外務大臣殿 高瀬 大使 臨時代理大使 総領事 代理  
 代理会議

第189号 略  
 往電第168号に関し  
 本7日代理会議の議事要旨次の通りの趣(りゆう政セナガ  
 上京中のためカキノハナが出席)。  
 1. ショットは在京大使館との打合せのため先週末以来上  
 京し、本日帰任したところ。打合せ結果等についてはセナ  
 ガ代理の帰任を待つて整理してから報告することとしたい  
 が、施政権移転小委員会米側委員は金よう日までにCON  
 PREHENSIVE LISTを提出し得る見込である  
 旨述べた。  
 2. カキノハナより、おきなわの返かん時期は72年6月  
 との当地新聞報道に関連し右は外務省の公式発表なりや質  
 したので、ヨシオカより7日朝のチバ課長よりの連絡のラ  
 インにより然るべく応答して置いたが、ショットよりも右  
 はスペキユラティブのものと考えている旨付言した。

(3)

外務省

秘 154

アメリカ局長  
 参事官  
 北米第一課長

秘密標記(赤色)  
 秘 無期

( ) 第 81 号  
 昭和 45 年 7 月 16 日

外務大臣 殿  
 在 準備委代表事務所  
 高瀬 代

(件名) 代理会議議事録の送付

引用公・電信  
 日付・番号

標頭添付(第10回~第20回)各  
 2部別冊の新送付相、抑指収知た。

付属添付 付属空便(行)  付属空便(DP)  付属船便(貨)  付属船便(郵)

本信送付先:  
 本信写送付先:  
 配付送:

1650 在外公館

GA-3-1

5月17日 45.7.17

常務事務官 (方)  
 渉外調査  
 業  
 航空  
 科学協力  
 連絡調整  
 調査  
 カナダ  
 局庶務

内務省来電報告のりゅう政に特記するものあり(キヨウ)

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THE PREPARATORY COMMISSION  
Naha, Okinawa

CONFIDENTIAL IN NATURE 6 July 1970  
Preparatory Commission

OFFICIAL MINUTES

SUBJECT: Thirteenth Meeting of PrepCom Alternates, 1400 hours,  
4 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others: Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Sasaki, GOJ  
Mr. Yamaguchi, GOJ  
Mr. Suzuki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The Alternates expressed appreciation to each other for the cooperation which was extended by the respective Elements to prepare for the Principals' meeting on 3 June.

2. The U S Alternate suggested a post-mortem and asked the other members' views, without commitment, for the benefit of the future work. The Acting GOJ Alternate said that if a press conference would not be held at every meeting, a certain amount of preparation could be avoided. He also said there would be a growing necessity for more detailed explanation to the press and that a detailed list of items would have to be produced even though there were some difficulties. The GRI Alternate said there were two limitations: (1) the avoidance of specific items to avoid questioning about what had been done; (2) there were lists of items but the meaning of some of these was not defined. He added that if there were many items, the press people could not concentrate on any particular one. Therefore, he suggested the preparation of many more items with brief explanations for each. It was the view of the U S Alternate that the Alternates could not hold another press conference with as little information to give the press as yesterday. In regard to the GRI Alternate's comment, the U S Alternate expressed his opinion that there

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would be a risk involved in listing all the items, because reporters would pick out certain ones and ask in detail for the procedures to be used in dealing with them. He said it might be possible to eliminate controversial items from the list. The GRI Alternate said the PrepCom had been too cautious on SOFA items; there were some items which could not be hidden from the press; only a few things should be hidden.

3. The Acting GOJ Alternate said the GOJ Element had received approval from Tokyo on only a few of the 14 economic items and asked whether these items could be explored with the press. The U S Alternate replied that this would be conceivable. However, it would require much more coordination on the U S side. Moreover some of the items were subject to diplomatic negotiations. The Acting GOJ Alternate said one line of thinking was to identify the timing and tackle the problem areas; some tangible results could be disclosed in this way. The U S Alternate said that prior to the Principals' meeting it was not possible to devise solutions; it should now be possible to isolate items on which PrepCom could proceed. He added that, after devising solutions, ConCom approval would be required prior to their application. He further said that getting the lists ready for the 3 June meeting stemmed from agreement among the Alternates on the necessity to demonstrate to the Principals that progress had been made since the last meeting.

4. The U S Alternate asked for opinions on how to get ready for future meetings with less expenditure of time and effort by everyone concerned. The GRI Alternate said that a decision should be made to put everything into final form by a certain deadline and to make no changes after that date. The Acting GOJ Alternate said no lengthy periods should be needed to prepare for Principals' meetings. The U S Alternate suggested that the GRI proposal had merit. There could be a cut-off for the report, and once it had been agreed upon the subcommittees could resume their work. Progress made on substantial matters after that date could be carried over to the following meeting. The GRI Alternate said such procedure would be proper, and that the General Affairs Subcommittee could handle the preparations for the meeting while the other subcommittees carried on with the substantive work.

5. The U S Alternate referred to a TV and radio announcement of PrepCom lists of items and to a newspaper article which listed 10 items. He invited the other members' comments. The GRI Alternate said those items in the newspaper were given out by Mr. Yara but that the latter did not say these were under discussion in the PrepCom. He added that the GRI Element had to prepare those ten items for the Chief Executive because it was necessary for the latter to make comments to the GRI Legislature. The U S Alternate reiterated that the Alternates had agreed not to become a source of information on work underway within the PrepCom.

6. The U S Alternate raised for discussion the formal organization of subcommittees, which had been pending. He said that even though he would have

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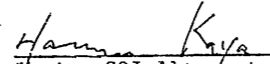
to explore this subject with his own staff and with other officials on the U S side he invited the other members' preliminary thinking. The Acting GOJ Alternate suggested that subcommittee regular meetings be predetermined twice a week in order to avoid scheduling complications. The U S Alternate said there would be difficulties in meeting regularly at prescheduled dates due to the necessity of coordination and the fact that a subcommittee in the course of one meeting might want to meet earlier than the next scheduled meeting. The U S staff members expressed their preference for a flexible schedule. The GRI staff member suggested a compromise between these two ideas; to meet at least twice a week with one meeting prescheduled and the other agreed to by the subcommittee members. The U S Alternate suggested that every subcommittee meet on Monday and then schedule its work for the rest of the week. The Alternates agreed to defer action on this subject until the next meeting.


7. The U S Alternate suggested that further thinking was required on: (1) frequency of subcommittee meetings; (2) internal organization; (3) work matters, including the expansion and breakdown of lists; (4) possible transfer of items to other subcommittees; (5) selecting problem areas and devising solutions in an order of priority.

8. The Alternates agreed to hold their next meeting at 1000 hours, 9 June.

APPROVED:

  
GRI Alternate

  
Acting GOJ Alternate

  
U S Alternate

DISTRIBUTION:

USG  
GOJ  
GRI  
File

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THE PREPARATORY COMMISSION  
Naha, Okinawa

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6 July 1970

OFFICIAL MINUTES

SUBJECT: Fourteenth Meeting of PrepCom Alternates, 1000 hours,  
9 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others: Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Suzuki, GOJ  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Zakimi, GRI  
Mr. Kuniyoshi, GRI  
Mr. Yafuso, GRI  
Miss Sata, Recorder

1. The U S Alternate explained that Mr. Burke and COL Meads were absent because they were engaging in preparations for the 4th U S Field Coordination Meeting this week.

2. The U S Alternate suggested that each subcommittee meet at least once a week but that more frequent meetings would be determined largely by deadlines set by the Alternates as time goes on. The Acting GOJ Alternate said that subcommittee meetings should be held once or twice a week as a minimum and suggested that each subcommittee meet on Mondays and then decide on the time for other meetings. The Alternates tentatively agreed that the Administrative Transfer and Economic Subcommittees could meet on Monday and that the General Affairs and SOFA Subcommittees could meet Tuesday afternoons. The Alternates tentatively agreed that each subcommittee could arrange subsequent meetings as required by their work and that the number of meetings would be influenced by requirements. The U S Alternate suggested that action on the internal organization of subcommittees be deferred until Friday because of the coordination meetings on the U S side this week. The Alternates agreed to do so.

3. The U S Alternate said that one internal problem was language. He suggested that it is necessary for subcommittee members to be tolerant in this respect and to halt the general proceedings while members of one Element were talking among themselves. He also suggested that special efforts be made in each subcommittee to make certain that all sides understood what had been decided.

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SUBJECT: Fourteenth Meeting of PrepCom Alternates, 1000 hours, 9 June 1970

6 July 1970

4. The U S Alternate suggested that every subcommittee resume its meetings before Friday to proceed to clarify, refine, expand, and delete items on the subcommittee lists which were tentatively drawn up for the 3 June meeting. It was necessary to break down some items, get an understanding as to exactly what is meant by certain terms, and to determine the nature of the problem involved. Then the next step should be to proceed to devise solutions.
5. In response to the Acting GOJ Alternate's inquiry, the GRI Alternate said that his Principal would leave for Tokyo on the 28th and return on the 30th. He expressed his hope that the important aspects of the preparation for the next Principals' meeting could be finalized before his Principal leaves on the 28th.
6. The U S Alternate suggested that a decision be made at the next meeting on how to organize for the 1 July meeting. He added that a cut-off date could be around the 24th. However, subcommittees could carry on after the cut-off date. The GRI Alternate expressed his preference for an early cut-off date because his Principal would need a couple of days to study what the Alternates had agreed on.
7. In response to the GRI Alternate's inquiry, the Acting GOJ Alternate said Minister Yoshioka might arrive on next Monday or Tuesday.
8. The U S regular member on the General Affairs Subcommittee asked whether it could postpone its Tuesday meetings if there was nothing to discuss. The Alternates agreed on a flexible schedule for the meetings of this subcommittee.

APPROVED:

*H. Senaga*      *Haimon Kaya*      *Edwin Schott*  
GRI Alternate      Acting GOJ Alternate      U S Alternate

DISTRIBUTION:  
USG  
GOJ  
GRI  
File

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THE PREPARATORY COMMISSION  
Naha, Okinawa

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6 July 1970

OFFICIAL MINUTES

SUBJECT: Fiftieth Meeting of PrepCom Alternates, 1000 hours, 12 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others: Mr. Mabuchi, GOJ  
Mr. Sasaki, GOJ  
Mr. Yamaguchi, GOJ  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S Alternate expressed his appreciation to the other members for their understanding of the U S side's concentration on the Field Coordination Meetings. He said that Minister Sneider had returned to Tokyo but that some of the PrepCom staff were still occupied with the balance of the Tokyo group.
2. The U S Alternate briefly explained that the U S was now at the stage where concrete steps could be taken in the reversion negotiations. The biggest problem to confront PrepCom would be local preparations for the transfer of administrative rights. He said that there had been discussions on the "assets" question in Tokyo this week and a press release was expected later in the day.
3. The U S Alternate said that in the Administrative Transfer Subcommittee the U S had begun by listing a number of items dealing with advice and assistance to the GRI. It had now decided on a different approach and was preparing a more comprehensive proposal regarding the transfer of administrative rights. However, it was not complete yet and more coordination would be required. He suggested that the week after next might be a possibility. The Acting GOJ Alternate asked whether the new approach would be under the "wing item" that the GOJ had suggested for the disposition of USCAR functions, and whether the U S would rescind the items which were previously tabled. The U S Alternate said the specific items would be absorbed into the new proposal. He further said the consequences of stopping advice and guidance should be

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SUBJECT: Fifteenth Meeting of PrepCom Alternates, 1000 hours, 12 June 1970

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studied. USCAR was of the opinion that there was more responsibility involved than the words "advice and guidance" would indicate. The U S Alternate said the U S had been studying this subject of administrative turn over for a long time; it had now decided that a broader approach would be better.

4. The U S Alternate suggested that the subcommittees resume meetings. He said Mr. Kramer of USCAR would attend the Administrative Transfer Subcommittee meetings and would be prepared to explain the various U S items. Mr. Burke and COL Meads would be ready to meet with the Economic and SOFA Subcommittees, respectively.
5. Regarding the work in the Economic Subcommittee, the U S Alternate said that there was a basis for resumption. He pointed out that the "assets" question was on the Subcommittee's list and that today's press dealt with diplomatic negotiations on the same subject; this juxtaposition should underline the point that diplomatic negotiations in Tokyo had a direct bearing on what PrepCom may be doing and where it should go in the future. The Acting GOJ Alternate asked whether the U S Alternate had obtained further information regarding the U S attitude toward a direct hire system. The U S Alternate replied that he had received no direct information but that COL Meads might return with more information. He said that this was another area where diplomatic negotiations have a direct influence on what can be done by the PrepCom.
6. The U S Alternate suggested that further discussion on the internal organization of subcommittees be deferred until the next meeting. He reaffirmed that the Alternates had agreed that members should be able to talk with their own sides in their own languages and that special efforts should be made so that all agreements arrived at, even though tentative until approved by the Alternates, were well understood.
7. The U S Alternate asked whether the 1 July meeting should be held as tentatively scheduled due to the fact that the Chief Executive might not be available and because of the new approach the U S hoped to take in the Administrative Transfer Subcommittee. The Acting GOJ Alternate raised the possibility of holding the meeting on 8 July if 1 July is not possible. The GRI Alternate said that the Chief Executive had cancelled his trip to Tokyo on the 28th because he had to appear before the Legislature on the 29th and 30th. Consequently, he said that any postponement of the 1 July meeting should be because of other reasons. The U S Alternate expressed a preference that the meeting be postponed until 5 August because of the fact that nothing concrete would be accomplished by 1 July in the administrative transfer and other fields. The Acting GOJ Alternate urged that the meeting be postponed for one week and said that a one month postponement was too long. The GRI Alternate asked how much substantial progress would be possible by 8 July. The U S Alternate predicted little progress and suggested that a decision about postponement be

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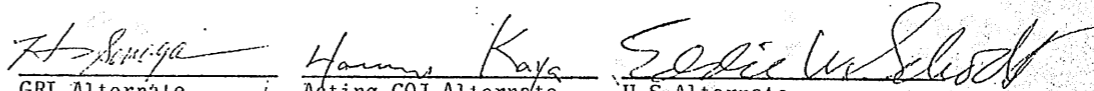
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made next week. The Alternates agreed.

8. The Alternates agreed to have their next meeting at 1000 hours on the 16th.

APPROVED:

  
GRI Alternate      Acting GOJ Alternate      U S Alternate

DISTRIBUTION:

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 GRI  
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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Sixteenth Meeting of PrepCom Alternates, 1000 hours,  
16 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others: Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Okano, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S Alternate asked the Acting GOJ Alternate if Minister & Mrs. Yoshioka would arrive today. The response was affirmative.
2. The U S Alternate asked the GRI Alternate whether the GRI still planned to provide an employee for the Joint Secretariat. The response was also affirmative.
3. The U S Alternate raised the matter of a title for Miss Sata, who was named on 6 May as the person to supervise the administrative business and work of the personnel of the Joint Secretariat. The Acting GOJ Alternate agreed she should be given some formal status but said that the approval of Tokyo would be required for her formal title as Director. He explained that at the time of the 6 May action the GOJ position was not yet clear. The GRI Alternate said he shared the Acting GOJ Alternate's view in favor of giving Miss Sata the title of Director.
4. The U S Alternate raised for discussion the possibility of postponing the 1 July meeting. The Acting GOJ Alternate said the GOJ was in favor of having the 1 July meeting as scheduled. He emphasized that established practice should be complied with, based on experience in international conferences, because otherwise things might drag on without any results. The U S Alternate

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responded by pointing out that the problem was precisely what could be given the Principals to approve at their meeting. The GRI Alternate said there were two choices of action: postponement or a short meeting at which the Principals would tell the Alternates to proceed with their work.

5. The U S Alternate raised the question of issuing a press release in the event of a short meeting. The GRI Alternate said a press release might not be necessary. The Acting GOJ Alternate suggested one possibility would be the issuance of a short statement before the meeting to include an announcement there would be no press conference. He also suggested that meetings with the press could be held on an individual basis.
6. The Acting GOJ Alternate asked the U S Alternate whether TABs B, C, and D from the 3 June progress report would be unchanged. He said the proceedings of each subcommittee could be elaborated in detail and also said that the Commission could diplomatically give to the press details of what had been discussed in the subcommittees. The U S Alternate said nothing on the local aspects of the assets problem could be done by PrepCom until things were settled in Tokyo. The U S could present nothing new on the Administrative Transfer Subcommittee for the time being, and the Economic Subcommittee could continue along the lines of refinement, deletion, and expansion. However, he pointed out that at the ad hoc meeting of the Alternates on 26 May it had been agreed that the six items, foreign investors, existing treaties, yen economy, assets, foreign professionals, and titles and lease of former state and prefectural land, were under diplomatic negotiation. He further said PrepCom could proceed on the local aspects of these items only when the diplomatic negotiations had arrived at a certain stage. The U S Alternate suggested that action on this matter be deferred until the next meeting, on the 19th. The Alternates agreed.
7. It was pointed out that there would be only one and a half weeks from the 19th to 1 July, and the 23rd, which falls on a regular meeting day, would be a GRI official holiday. The Alternates, therefore, agreed to meet on the 22nd.

APPROVED:

*H. Senaga* *Harumi Kaya* *Edwin W. Schodt*  
GRI Alternate Acting GOJ Alternate U S Alternate

DISTRIBUTION:  
USG  
GOJ  
GRI  
File

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Preparatory Commission

THE PREPARATORY COMMISSION  
Naha, Okinawa

7 July 1970

OFFICIAL MINUTES

SUBJECT: Seventeenth Meeting of PrepCom Alternates, 1000 hours, 19 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others: Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Suzuki, GOJ  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S Alternate urged that the final AdCom Progress Report be completed as soon as possible.
2. The U S Alternate briefly explained that all of the subcommittees had held meetings and that additional meetings were scheduled. He said they were the first meetings since the end of May and were exploratory in nature.
3. The U S Alternate said that the comprehensive proposal on transfer of administrative rights was still not completely coordinated on the U S side. He expressed the hope that the U S soon would be able to present its proposal.
4. The possibility of postponing the 1 July meeting was explored. The U S Alternate said he could not give an official U S position today because of the absence of his Principal, but said that he personally foresaw difficulties in providing substance in the progress report from the Alternates to the Principals, and especially in putting anything of significance into a press release. The Acting GOJ Alternate said the GOJ position had remained unchanged in favor of a 1 July meeting. Even though there had been no fantastic headway in the Economic or SOFA Subcommittees, he believed there had been enough progress to provide substance for the 1 July meeting. For example, the GOJ had submitted a comprehensive list to the SOFA Subcommittee of comparisons to be made between ordinances and proclamations and SOFA articles.

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SUBJECT: Seventeenth Meeting of PrepCom Alternates, 1000 hours, 19 June 1970

The GRI Alternate said his position was the same as before even though he had not been able to talk with his Principal. The U S Alternate suggested that the final decision be made on 22 June, by which time he would be able to report a more definite U S view. The Alternates agreed.

5. The GRI Alternate said a short press statement should be issued, simply saying that the Principals had met and had directed the Alternates to go ahead.

6. Regarding the report from the Alternates to the Principals, the U S Alternate expressed the hope that the GOJ would prepare the first draft this time. He also said that if the new proposal on transfer of administrative rights could be submitted prior to 1 July then this development could be included in the progress report.

7. The GRI Alternate said the U S appeared to have changed its position. His own preference was to add even more items to TABs B, C, and D of the last report, without commitment by any government. No government could make a commitment without detailed discussions. Without further study it could not be determined what was within the purview of PrepCom and what was Tokyo's, even though some items were under diplomatic negotiation. Even though 85 to 90 percent of an item might be taken care of in Tokyo, the local aspect would still be of importance to the GRI. He proposed that any conceivable reversion items of interest to the governments be listed without making judgments or commitments. Regarding the general approach of the GRI Alternate, the U S Alternate said that even though from now until reversion most reversion matters might have local aspects, the timing of the treatment of these local factors should be related to the stages of diplomatic negotiations. The relationship of PrepCom actions to the progress of diplomatic negotiations in Tokyo was a matter of importance. The Acting GOJ Alternate said he agreed with the GRI Alternate except for some difference over the relationship between items being considered by PrepCom and diplomatic negotiations. However, maximum efforts should be made to identify problems locally. He further said that listing an item was one thing and that whether it should be on the official agenda of the subcommittees was another thing. In his view the Alternates should proceed with the identification of items in the report to the Principals. The U S Alternate said there might be situations where there was no need in Tokyo for additional information from PrepCom on a particular item and also that the timing of the receipt of information from Okinawa might be inappropriate. There should be a relationship between what the PrepCom does and what the Tokyo negotiators want. Local aspects are necessarily influenced by the stages of the negotiations. He expressed his views on a tentative basis, and suggested that thinking be sorted out and a decision be made at the next meeting on how best to proceed. The Alternates agreed.

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SUBJECT: Seventeenth Meeting of PrepCom Alternates, 1000 hours, 19 June 1970

8. The Acting GOJ Alternate informed the U S and GRI Alternates that Minister Yoshioka would take office from Monday. He expressed his appreciation for their cooperation during his temporary tenure.

9. Lastly, the Alternates agreed to meet at 1000 hours, 22 June.

APPROVED:

    
GRI Alternate      Acting GOJ Alternate      U S Alternate

DISTRIBUTION:

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GOJ  
GRI  
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THE PREPARATORY COMMISSION  
Naha, Okinawa

7 July 1970

OFFICIAL MINUTES

SUBJECT: Eighteenth Meeting of PrepCom Alternates, 1000 hours, 22 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Sasaki, GOJ  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S and GRI Alternates officially welcomed Minister Yoshioka, the GOJ Alternate. They expressed appreciation to Mr. Kaya for his effective service and for the cooperation rendered by him since the beginning of PrepCom.

2. The U S Alternate asked the GOJ and GRI Alternates if they still had the opinion that the PrepCom meeting should be held on 1 July. The GOJ Alternate replied affirmatively. The GRI Alternate said that he had no definite views. The Alternates agreed that the next PrepCom meeting should be held on 1 July as scheduled.

3. The GRI Alternate asked about the prospects of the report from the Alternates to the Principals. The U S Alternate emphasized there would be difficulties in determining what to put into the report. He expressed the hope that the U S comprehensive plan for administrative rights' transfer could be reported at the 1 July meeting. He said it would play a significant role in the report if available by that time, but he was not yet in a position to say what day it would be available. In response to the U S Alternate's inquiry, the GOJ Alternate said that the GOJ preferred to hold the 1 July meeting even without the comprehensive plan.

4. The U S Alternate said he could not give an official reply today on the GRI Alternate's idea that all items that could be conceived by the Alternates

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PREPCOM 7 July 1970  
SUBJECT: Eighteenth Meeting of PrepCom Alternates, 1000 hours, 22 June 1970

to have local aspects should be added to the existing lists without the commitment of any government.

5. The U S Alternate suggested that necessary preparations be made on the following items in order to proceed with the 1 July meeting: first, the report from the Alternates; second, the press release; and third, the press conference. The Alternates agreed there would be no joint press conference either by the Principals or by the Alternates. The GOJ Alternate indicated that the GOJ side would like to hold a press briefing of its own with Japanese press representatives. The U S and GRI Alternates said this would be appropriate. Regarding the report from the Alternates and the press release, the GOJ Alternate agreed to prepare the first drafts of both. In this connection, Messrs. Kaya, Walters, and Zakimi were named by the Alternates to work on the report and Messrs. Sasaki, Burke and Zakimi on preparation of the press release. The U S Alternate added that the HICOM Information Coordinator and a PAD official would have to be included at a later stage for the press release.

6. The U S Alternate expressed the hope that arrangements for the next PrepCom meeting would not take as much time and effort as in the past; he suggested that preparations should be made as far in advance as possible for the 1 July meeting so that subcommittee meetings might continue. The GRI Alternate expressed his hope that everything would be ready by 1500 hours, 24 June because his Principal would have to attend the GRI Legislature on 29 and 30 June. The Alternates agreed.

APPROVED:

GRI Alternate

GOJ Alternate

U S Alternate

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GRI  
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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Nineteenth Meeting of PrepCom Alternates, 1000 hours, 25 June 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S Alternate said it would be a good idea to keep the General Affairs Subcommittee informed of all new construction in the building because of its responsibility for maintenance as well as security, including possible overloading of the electrical circuits. The Alternates agreed.
2. The U S Alternate said that, according to the records of the Alternates' meetings, no decision was made on which subcommittee should be charged with the matter of the traffic system on Okinawa in preparation for reversion. The GRI Alternate said this could be considered a domestic item if the traffic system were changed from right to left after reversion. However, he said that if the change were to take place before reversion, it should be considered by PrepCom. He emphasized that an early decision should be made so that the local populace could make informed decisions about road planning, purchasing of cars, etc. The U S Alternate said the item might be discussed by the SOFA Subcommittee if the change were to take place before reversion. However, the GOJ might make a public announcement of its intentions. He added that there are two aspects of this matter: first, if the change took place on the day of reversion or a few days after reversion, the PrepCom would be involved in preparations; second, were the change to take place after reversion it would be a domestic problem. In any event, although to a lesser extent after reversion, the U S military was interested because of need to train personnel, among other things. The U S Alternate referred to a statement reportedly made by Minister Yamanaka at a press conference on Okinawa, to the effect that right versus left driving would be deferred to the future. Mr. Kaya

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said this particular question, if the Commission is to handle it, would be more fitting for the Administrative Transfer Subcommittee but could be also partly handled by the Economic Subcommittee. It had been discussed by the SOFA Subcommittee at one time.

3. In response to the GOJ Alternate's inquiry, the U S Alternate said that the comprehensive plan for transfer of administrative rights was still in the coordination stage on the U S side and would not be available prior to the 1 July meeting.

4. The U S Alternate raised for discussion the preparations for the 1 July meeting and reaffirmed the agreement that no press conference would be held either by the Principals or by the Alternates.

5. The U S Alternate pointed out that the first draft of the progress report, written by the U S, had only one paragraph of real substance. In response to Mr. Kaya's inquiry as to why more economic items were not included, the U S Alternate said there might be something to be added as a result of the Economic Subcommittee meeting which had been held on 24 June after Mr. Walters had prepared the draft report.

6. The U S Alternate said that, according to the last report from the Alternates to the Principals at the 3 June meeting, it was accepted that the Alternates would clarify, refine, and expand the lists, and to omit from them any items not within the purview of PrepCom. From the U S standpoint, he said, there were a number of items which were under diplomatic negotiations. Therefore, the U S desired to delete these items from the lists at this stage. He added that without further instruction the U S side could not add items to the lists already submitted.

7. Mr. Kaya asked if this meant that the items submitted by the GRI to the SOFA Subcommittee could not be presented in the report from the Alternates. The U S Alternate said that if the U S did anything with the previous list it would have to ask for deletion of the three items already on the SOFA list and that the only item the U S could agree to list was a comparison of SOFA articles with ordinances and proclamations. The other items could not be placed in the category of being under active consideration. The GRI Alternate said it was not proper to limit items on the lists to those under active consideration. He contended that all the items should remain on each list until PrepCom could discuss and make a decision on each item. He added that it was difficult to prove that there were no local aspects to any of the items proposed and suggested that additional items be added without commitment by any government. The U S Alternate said deletion of GRI-proposed items from the lists did not mean that the items had been dropped from sight indefinitely. They might be taken up in the future upon further instruction. Mr. Kaya said that even though some items required diplomatic negotiations in

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SUBJECT: Nineteenth Meeting of PrepCom Alternates, 1000 hours, 25 June 1970

Tokyo, some of them could be concurrently considered to be within the purview of the SOFA Subcommittee. He suggested that the GRI-proposed items be left as they were and that necessary deletions be made at the time when they are to be dropped ultimately from the PrepCom's coverage.

8. The GRI Alternate suggested the use of asterisks on the lists to show which items were under diplomatic negotiation. The U S Alternate expressed his willingness to explore this suggestion but doubted the efficacy of bringing items to the attention of the Principals if it were obvious that PrepCom could not proceed with them. The GOJ Alternate said that the GRI Alternate's suggestion was a reasonable compromise. The Alternates agreed that the differences in opinion could not be reconciled at this stage and agreed to defer action.

9. The Alternates also agreed to hold their next meeting at 1000 hours, 26 June.

10. The U S Alternate asked the ad hoc work group about the status of the press statement. A member reported that Mr. Sasaki of the GOJ would prepare the first draft of the press statement, and Messrs. Burke and Zakimi would help polish it.

APPROVED:

GRI Alternate

GOJ Alternate

U S Alternate

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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twentieth Meeting of PrepCom Alternates, 1000 hours,  
27 June 1970

Participants:

Members: Mr. Schott, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Suzuki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Zakimi, GRI  
Mr. Tamaki, GRI  
Mr. Kuniyoshi, GRI  
Mr. Yafuso, GRI  
Miss Sata, Recorder

1. The U S Alternate apologized for the postponement of the Alternates' meeting which had been scheduled for 1000 hours, 26 June and expressed his appreciation to the other members for their cooperation.
2. The U S Alternate referred to a press article to the effect that Mr. Kashiwagi, GOJ Finance Ministry, had made a statement that matters concerning the U S assets on Okinawa would not be discussed by the PrepCom.
3. The U S Alternate gave the other members a draft progress report from the Alternates which was prepared by Mr. Walters. He reiterated that in the report and its attachments the U S could agree to list only those items which were not under diplomatic negotiation. He also said the draft represented what the U S could agree to include in the report, subject to a possible change in the U S position on the GRI Alternate's compromise suggestion. The U S Alternate emphasized that no one was committed to the draft and that this was only a starting point.
4. The GRI Alternate said he could not predict Mr. Yara's reaction to deletion of the GRI-proposed items from the list. He thought Mr. Yara would be

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PREPCOM

9 July 1970  
SUBJECT: Twentieth Meeting of PrepCom Alternates, 1000 hours, 27 June 1970

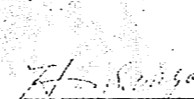
disappointed and frustrated. The GRI Alternate said he would reserve the GRI position until he discussed the draft with his Principal.

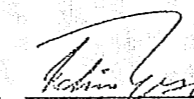
5. Mr. Kaya indicated that the seven economic items, remaining from last month's list of 14, reflected only the U S point of view. Mr. Burke replied that the 14 items did not come from the U S alone but were mutually agreed on by the three Governments. The U S Alternate added that Mr. Burke had no authority to submit a U S list to the subcommittee and had not submitted a list. Mr. Kaya recognized that the GOJ list, including six of the original 14 items, was not acceptable to the U S Element of PrepCom because the items were under diplomatic negotiation. Mr. Kaya announced that he had just had a telephone call from Tokyo saying the U S Embassy had notified the Foreign Ministry that the U S could discuss the local aspects of the six GOJ items. The U S Alternate said he would have to explore this further; he still fore-saw difficulties with those items.

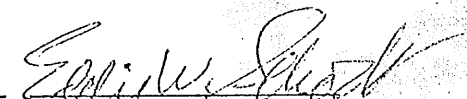
6. The GRI Alternate raised the possibility of postponing the 1 July meeting for one week or 10 days in view of the fact that it would be difficult to get approval of the U S draft from his Government by 1 July. The U S Alternate said he would check with his Principal about the latter's schedule. The GOJ Alternate said the GOJ would have to respect the GRI Alternate's need for more time in order to get approval from his Principal; he asked whether the U S comprehensive plan for the transfer of administrative rights would be available if the meeting were postponed one week. The U S Alternate replied that the prospects were favorable and said he would make every effort to get the plan soon. He suggested that the Principals' meeting be postponed until 8 July, if his Principal's schedule would permit. However, if not, it should be postponed only until 9 July. Otherwise the August meeting would be too close. The Alternates agreed.

7. The Alternates agreed to hold their next meeting at 1000 hours, Tuesday, 30 June.

APPROVED:

  
GRI Alternate

  
GOJ Alternate

  
U S Alternate

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GRI  
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万六  
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官制局長  
長官秘書長  
官制局長  
官制局長

参調折企  
参領旅移

参地中東  
北東西  
参北北保

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次長録國万  
参員録國  
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参社専  
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一二

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電信写

総番号(TA) 34869  
70年7月15日20時30分 特 總 発 著  
70年7月16日02時55分 本 省 著 米北/

外務大臣殿 高瀬 大使 臨時代理大使 総領事 代理

代理会議

第205号 略

往電第197号に關し

7/4日代理會議を開催、再度ソイアリー民政官の出席を得、施政権移転に關する米側提案の内容につき質疑応答を行なつたとする右要旨次の趣。

(Q) GOJ-UBOARの一部機能をGRIに委譲した場合のGOJ公務員によるGRIの作業への参加が特記されているが、右は事務局職員とGRIの協力若しくは本土政府との人的交流等を想定しているや、また、参加の条件は機能別に決定するような提案であるが如何。

(A) 前者については双方を含む、後者については、米側としては行政責任上の立場より機能の効率的りどうに注目すべきものと考えている。要は、(イ)機能の円かつな委任が行なわれるべきこと、(ロ)米側予算の削減に應じ、じよじよにかつ効果的にUBOARの人員機能を減らしていくこと、の2点につき。

(Q) GOJ-機能の移行を三つの時期に分けていた理論

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的はいげい如何、

(A) 實際上の便益のみで夫々の機能移行を段階的に区分したのではなく、例えば、返かん協定の調印が終った段階では、第2局面に列挙されている諸問題の処理にふさわしい条件が整ったと考へてよいとの判断でかかる区分けを行なつた。(この場合も米国内の説明も十分つくすという要請も考慮に入れている)、本提案に當つては米側として十分な回答を行なつた。

(Q) GOJ-“凍存機能”は復歸の日まで設格にUBOARが保持するという意図なりや。

(A) 然り。ただし事前の準備作業はある程度必要であらう。

(Q) GOJ-復歸後の暫定的期間はPREPROMとは直接關係ないのではないか。

(A) 同期間が記入されているのは右が復歸の過程のプロジェクトの一部をなすことを明らかにするためであるが、GOJの注文もありただし答ふうとした。

(Q) GRI-米側が第1局面で移転を考慮しているGRI局部別機能に対する助言と援助について労働局が外されているか。

(A) 第1局面のBの(7)において、ある程度ふれている。米軍との関連でこの情報は繼續される可能性がある。



秘

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(Q) GRI-第1局面のGRIの部局別所管事項に対する助言と援助機能のうちの援助とは財政援助も含まれるや。

(A) 部局別という意味では右は専ら口答等による助言や技術的援助を指す。全体としてはGRIに対する援助予算という形で財政上の意味を含む。

(Q) GRI-研究、いりよう施設に対する今後の米国の援助に対する方針を指して欲しい。また財政援助、運営管理は復帰までにGOJに委譲するものなりや。

(A) USCARは今次提案で提示した部門に対する助言、援助を止めて行くことは明らかである。ただし、例えば病施設に対する財政援助の如き場合問題はまた別である。

(Q) GRI-第2局面で採り上げられている3項目については所有権の移譲をも含まれるか。

(A) 例えば施設外の軍用道路についていえば、維持の機能の移譲であつて所有権までも含まれるものではない。

(Q) GRI-米国の現物供与援助は復帰の日まで継続されるや。  
(A) 話し合ひで決定するであろうが、米72会計年度以降は打切ることが考えられる。(第2局面の参照)。

(Q) GRI-第3局面で移譲が考えられている機能のう

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ち「米国の出先機関の利用に供するための土地の取得」とは如何なる意なりや。

(A) 長期間にわたりこの種の取得は行なわれていないし、将来多くの土地取得があることは予想していない。しかし、必要が起る場合にはこの機能が第3局面で米国の手を隠れてもGOJの関与によりGRIが十分満足することが望まれる。

(Q) GRI-第2パラグラフの外交チャネルの箇所は余りにも画一的な感じである。PREPCOMは外交交渉の結果をまたないで事を行なつてはいけないという意味か。

(A) 東京で取扱うものに如何なる事項があるか記載されていないが、PREPCOMはこのカテゴリーのもので東京で交渉中の過程で適当な時期に具体的実施事項につき作業することがあり得よう。

(Q) GOJ-機能の委譲がUSCARよりGRIに行なわれるという理論構成につき米側の立場が変つていように見受けられるが如何。

(A) 第4パラグラフを参照されたい。米国が施政権を保持している間GOJが法的権限をはあくすることは本来想定されない。従つてGRIへの機能の委譲にGOJがインボルクするのは、GRIそのものの人的援助というより不特定のなすがたのものとなるが、援助自体は活ばつ

秘

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行きとどいたものになるべきである。

(Q) GOJ-USCARはこれまでにしても機能の委譲を行なっているが今次の提案はこれを今まで以上に促進するという従来の過程の延長と見なしてよいか。

(A) その通り。ただし、今後の機能の委譲はGOJの同意を前提とすることを理解ありたい。

詳細については午後の施政権移転小委で討議することとした。

(3)

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電信写

307

総番号(TA) 38  
 70年 9月 17日 15時10分 神 総 発 北  
 70年 9月 17日 19時15分 本 省 着 北

外務大臣殿 高瀬 大使 臨時代理大使 総領事 代理

代理会議

第207号 略

往電第205号に関し

1. 代理会議は17日開催。先づソボットより。準備委の運営を更に円かつならしめるため下記の如き手続きによることを考慮することが望ましい旨提案した。

(イ) 3政府からの復帰準備に関する提案は。先づ代理会議において検討し。準備委のCOMPETENCEの範囲内や否や。また。外交交渉との関連において当面は取り上げなくとも後その進展の如何により再び審議することが有り得るなどの判断を下す。

(ロ) 各小委員会は右の判断をまち。審議を行なう。セオより。かかる運営方法については。ヤフ主席とも相談しているが。米側が主として外交交渉との関連をうんぬんして準備委で取り上げること一律に排除する可能性を依然ルールアウトするものではないので。準備委をGR Iの問題提起のゆい一の経路とみなす立場からかるがるに同意出来ない点を含んでおり。その立場をリザーブするが

ソカヒ

天取(外外) 務次 典房  
 臣官官審審長長  
 因総入 厚計  
 備書文 營給

国資 参調析企  
 長領 参領旅移  
 移長

ア 参地中東  
 長 北東西  
 米長 参北北保  
 中南 参  
 参西東洋  
 長 西東

近ア 参参近ア  
 長 次総経国万

長 参参統国  
 参政技二  
 長 国一理  
 参参協長  
 長 参参協国  
 長 参政経科  
 長 参社専  
 長 参参内外  
 文長

注意

- 1. 本電の取扱いは慎重を期せられたい。
- 2. 本電の主管変更その他については検閲班に連絡ありたい。

電信写

審議が遅滞してはいけないうのでかかる手続きがON TEMPORARY BASISで行なわれることはあえて反対しない旨述べた。

ショットは、右手続きの実施に当っては、外交交渉の当事者としてのGOJの協力にまつ面が大である旨特に指摘するところがあったところ、わが方としても米側の示されたアプローチの実際の運用を見守りつつ、今後の成行き如何では生ずることあるべきBHORTCOMINGSを随時補うよう配慮するとの方針で当面对処することと致したい。

2. なお、ショットより、産経小委の審議に関連し、往電第166号(号外を含む)米側の7項目につきこのほど米側としては準備委で取上げ得ると判断するに至ったので、日米双方の考え方を承知したしと述べるところがあった。当方より、これら7項目については従来の経緯にかんがみ請訓を要するが、右に先立ち7項目の具体的な問題点を明確にすることが必要であり、そのため産経小委を早期に開催することを要望した。(右会合は来週早々開催される予定)。

3. 次回は2/日。

(7)

秘

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総番号(TA) 35753 主管  
70年 月 日 14時30分 評 級 発 行  
70年 7月 2/日 16時09分 本 省 着 半化/

外務大臣殿 吉岡 大使 臨時代理大使 総領事 代理

代理会議

第2/1号 略

往電第205号に関し

本2/日の代理会議は、第5回準備委員会(8月5日の予定)開催の段取りについて討議したところ、同要旨次の通り。

1. ショットより、在京大使館との定例会議に出席のため29日東京(ランペード弁務官もそのころ離島の由)会議直前に帰任するため28日を目途に準備を完了した旨了解を求め、各代理これを了承した。

2. 委員会に提出すべき代理会議の報告(PROGRESS REPORT)の草案は23日(木)午後会合を予定している代理会議に間に合うようAD HOC小委員会(GOJカヤ、USGウォルターズ、GRIザキキ)において直ちに起草に着手することに合意をみた。

3. 上記報告でREFERすべき産業経済小委員会のITEMにつき、同小委員会で至急検討の上代理会議へ通報せしめることとした。

4. 新聞発表文の起草及び記者会見実施の可否については

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ソカヒ 万大 博医

大政事務外監育  
務務典房  
次次  
官官審審長長  
係係大電厚計  
後後香文会管給  
費費

国参調析企  
資長領移長  
領移長

ア参地中東  
長北北西  
米長中  
中南審  
審歐  
長

近参審近ア  
長次総経國大

長参贊統  
協政按二  
長長 国一理

長参参協  
政政協  
長長 国

長参参  
情情内外  
長長

秘

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電信写

上記報告の内容検討の上決定することに合意を見た。

— 2 —

外務省

アメリカ局長 }  
 参事官 }  
 北米才一課長 }

秘密標記 (赤色)  
 秋

( ) 第 96 号

昭和 45 年 7 月 22 日

外務大臣 殿

在 準備委代表事務所  
高瀬 代 表



要処理
首席事務官
方
渉外 調査
業
航空
科学協力
連絡調整
調査
九才夕
局庶務

(件名) 代理会議 (12回, 21回-25回) 議事録の送付

引用公・電信  
日付・番号

標題議事録別冊のとおり各2部送付中

392 節査収 あり。

付属添付  付属空便 (行)  付属空便 (DP)  付属船便 (貨)  付属船便 (郵)

本信送付先:  
本信写送付先:  
配付送:



GA-3-1

在外公館

CONFIDENTIAL IN NATURE  
Preparatory Commission

THE PREPARATORY COMMISSION  
Naha, Okinawa

17 July 1970

OFFICIAL MINUTES

SUBJECT: Twelfth Meeting of PrepCom Alternates, 1000 hours, 1 June 1970

Participants:

Members : Mr. Schodt, U S Alternate Representative  
Mr. Senaga, Alternate Adviser  
Mr. Kaya, Acting GOJ Alternate Representative

Others : Mr. Sasaki, GOJ  
Mr. Yamaguchi, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Mr. Tamaki, GRI  
Mr. Yafuso, GRI  
Miss Sata, Recorder

1. The U S Alternate suggested a review of the draft press statement. The Acting GOJ Alternate said that the GOJ Element had received a green light from Tokyo regarding the three items for the Economic Subcommittee: (1) treatment of foreign investment, (2) treatment of foreign professionals, and (3) treatment of former national and prefectural lands. He suggested that the press statement for the Principals' meeting be changed accordingly. The U S Alternate said that these items had not been agreed to at the subcommittee level. He further said that the first item could create problems on the GRI side because so many questions were involved. In response to the U S Alternate's inquiry, the GRI Alternate said that if the statement meant that PrepCom would discuss new applications, then further discussion with his Government would be required. The U S Alternate said that it had been agreed only a few examples of items could be given to the press.

2. The Acting GOJ Alternate suggested that the Economic Subcommittee hold another meeting in the afternoon of 1 June to discuss and reach an agreement on the items which the GOJ had approved. However, the U S Alternate said that it would be very difficult for him to wait until the afternoon because of a meeting scheduled with his Principal at four o'clock to get final approval from him on the plan for the Principals' meeting 3 June.

3. The GRI Alternate suggested that the report from the Alternates be considered first. He also requested that all items on the TABs for administrative

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17 July 1970

SUBJECT: Twelfth Meeting of PrepCom Alternates, 1000 hours, 1 June 1970

transfer and SOFA, which his Element had submitted, be included in the report. The U S Alternate said no commitment by any government would be involved at this stage.

4. The GRI Alternate said that his Principal was unhappy because some items which were submitted by his Government were dropped and only items approved by the three Elements were listed. He further said that the GRI regular members of the subcommittees agreed to drop them because they thought that these items could not be approved by the other two Elements. The U S Alternate said no single item in the lists was approved by any government. In this connection, the GRI Alternate said that if no item on the list had been approved by any of the governments then he could not understand why the items submitted by the GRI Element had been dropped. Moreover, if these items were restored to the list for the progress report then he would have no objection to it. The U S Alternate said he would have to consult with Colonel Meads on the SOFA items. However, the latter was attending the SOFA Task Group meeting in Tokyo which would take place today, and therefore it would be easier for the U S to proceed if the SOFA items were not included in the report. He further explained that the U S would bring up some SOFA items after the 3 June meeting but that no items should be submitted now. The Acting GOJ Alternate said that the GOJ would not have any objection to including the administrative transfer items but that instructions from Tokyo had to be received on the SOFA items.

5. The Alternates discussed the phraseology in paragraph 5 of the report from the Alternates, regarding work programs. They agreed to go back to the original sentence, "The Alternates intend to further clarify, refine and expand these lists, to omit from them any items not within the purview of PrepCom, and to compile additional lists."

6. The U S Alternate asked the other Alternates whether the Commission should make a report to the Consultative Committee regarding the 3 June meeting. He pointed out that the "Principles and Guidelines" do not require a report to be made each month. The Acting GOJ Alternate said that his Government felt strongly about informing ConCom of any progress of the Commission from time to time. Therefore, the Alternates agreed to forward a report of the 3 June meeting.

7. The U S Alternate raised for discussion the notification to the press about the forthcoming Commission meeting. The Acting GOJ Alternate suggested that the Joint Secretariat be directed to notify the press this morning of the following matters: (1) the meeting will be held at 1500 hours; (2) at 1600 hours the Alternates will meet the press and the press release will be available at the same time; (3) picture-taking will be permitted for 5 minutes from 1500 hours. The U S Alternate asked whether notification could be deferred until this afternoon as he wanted to verify these matters on the U S side. The Alternates agreed that the Joint Secretariat would contact the press after receiving approval from the U S Alternate.

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SUBJECT: Twelfth Meeting of PrepCom Alternates, 1000 hours, 1 June 1970

8. The U S Alternate asked the Acting GOJ Alternate whether the item on national and prefectural owned lands would come under the Administrative Transfer Subcommittee rather than under the Economic Subcommittee. The latter said it would fit into the Economic Subcommittee because it would involve prefectural-economic matters. The GRI regular member of the Economic Subcommittee said that one part of this item could be within the range of administrative transfer but that the other parts were strictly economic affairs. He further said that this could be divided into sub-items according to directions given by the Alternates.

9. The U S Alternate suggested that the Alternates hold an ad hoc meeting today to consider SOFA matters. The other members agreed.

APPROVED:

*H. Suga* *H. Kaya* *Edwin W. Schott*  
GRI Alternate Acting GOJ Alternate U S Alternate

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GOJ  
GRI  
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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-first Meeting of PrepCom Alternates, 1100 hours, 29 June 1970

Participants:

Members: Mr. Schott, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Tamaki, Acting Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Nakayama, GOJ  
Mr. Sasaki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kuniyoshi, GRI  
Mr. Yafuso, GRI  
Miss Sata, Recorder

1. The U S Alternate announced that the PrepCom meeting would be held on 1 July as a result of discussions held on an ad hoc basis this morning. He pointed out that there had been no discussion of the hour and suggested the meeting be held at 1500 hours. The Alternates agreed.
2. The U S Alternate passed out revised copies of the report from the Alternates. He said paragraph 4 had been changed and the previous paragraph 6, on Foreign Investment Board applications, had been dropped.
3. The U S Alternate mentioned that all references to TABs were dropped from the report. The GOJ Alternate suggested that the GOJ-proposed SOFA item be appended as TAB A. The U S Alternate suggested that the title of said item be changed to "Review of Proclamations and Ordinances in Relation to Application of SOFA to Okinawa." The Alternates agreed to having a TAB A and to the revised title.
4. The U S Alternate suggested that the ad hoc work group translate the report into Japanese this afternoon. The Alternates agreed.
5. After referring to the previous understanding that there would be no joint press conference, the Alternates agreed that there should be no press release this time. The Alternates also agreed that oral notification to the press would be made by the Joint Secretariat upon instruction by the Alternates and that it might refer press inquiries to those already named by each

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PREPCOM  
SUBJECT: Twenty-first Meeting of PrepCom Alternates, 1100 hours, 29 June 1970

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element to handle such queries. The Alternates reaffirmed that the Principals would still be free to meet the press on an individual basis. The Alternates agreed there was no objection to picture-taking before the meeting.

6. The U S Alternate suggested that the ad hoc press work group meet today to put into writing what had been agreed on regarding press relations. The Alternates agreed.

7. The U S Alternate suggested that another Alternates' meeting be held at 1600 hours today. The Alternates agreed.

APPROVED:

Shigeo Tamaki Toku Yoshioka Eddie W. Schott  
GRI Alternate GOJ Alternate U S Alternate

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GRI  
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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-second Meeting of PrepCom Alternates, 1600 hours, 29 June 1970

Participants:

Members: Mr. Schott, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Tamaki, Acting Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Yafuso, GRI

1. The U S Alternate announced that the General Affairs Subcommittee would be expected to organize the physical arrangements for the 1 July PrepCom meeting.
2. The U S Alternate handed out copies of the scenario for the PrepCom meeting. The other Alternates had no comments on it.
3. It was agreed that the U S Alternate, after meeting with his Principal on the morning of 30 June, would notify the other Alternates of the result and thereupon ask the Joint Secretariat to notify the press orally about the 1 July PrepCom meeting.
4. Since the GRI Alternate would not be able to discuss the report from the Alternates with his Principal until late on 30 June, it was agreed that another Alternates' meeting should be held at 0900 hours on 1 July to be sure everything was in order.

APPROVED:

Shigeo Tamaki Toku Yoshioka Eddie W. Schott  
GRI Alternate GOJ Alternate U S Alternate

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PREPCOM  
SUBJECT: Twenty-second Meeting of PrepCom Alternates, 1600 hours, 29 June 1970

7 July 1970

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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-third Meeting of PrepCom Alternates, 0900 hours, 1 July 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Sasaki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Miss Sata, Recorder

1. The U S Alternate summed up the planning for the Principals' meeting: the report from the Alternates had been agreed on, the press had been notified by the Joint Secretariat, and the General Affairs Subcommittee was handling the physical arrangements.
2. The U S Alternate said the only remaining question was whether there was anything that should not be discussed in individual meetings of the Principals with the press. In this respect, he asked for continued support of the previous agreement among the Alternates not to link specific items with originating governments, not to recite lists of items, and that items raised in the PrepCom be used as illustrations only. The other two Alternates agreed. The U S Alternate then expressed his opinion that nothing from today's meeting need be on the negative list and that the previous agreements should continue to apply. The other Alternates agreed.
3. The U S Alternate explained that he would leave Okinawa for Tokyo late Thursday, 2 July, and return on Tuesday morning, 7 July. He suggested that the regular Alternates' meetings be held at 1000 hours, 2 July and at 1500 hours, 7 July. The other Alternates agreed.
4. The U S Alternate indicated that beginning today the Chief of Administration of the U S Element would be the only member of his own staff who would be required to attend PrepCom meetings regularly. The attendance of other U S Element members would be determined on an ad hoc basis. The other Alternates made no comment.

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SUBJECT: Twenty-third Meeting of PrepCom Alternates, 0900 hours, 1 July 1970

5. The GOJ Alternate asked about a rumor that student demonstrators would come into the area. The U S Alternate said a permit had been granted to 150 Kakumaru students for a parade from the University of the Ryukyus to the PrepCom building, ending at 1430 hours. He further explained that necessary police arrangements had been made already and that no difficulties were foreseen. The General Affairs Subcommittee was taking the necessary measures.

6. The GRI Alternate expressed his appreciation for everyone's efforts in the PrepCom during his absence in the Legislature during the interpellation period of the last two days.

APPROVED:

*H. Senaga*  
GRI Alternate

*Richard Phillips*  
GOJ Alternate

*Eric W. Schott*  
U S Alternate

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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-fourth Meeting of PrepCom Alternates, 1000 hours, 2 July 1970

Participants:

Members: Mr. Schott, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Sasaki, GOJ  
Mr. Suzuki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Kuniyoshi, GRI  
Mr. Yafuso, GRI  
Miss Sata, Recorder

1. The U S Alternate said the main purpose of this meeting was to have a post-mortem on yesterday's PrepCom meeting. He invited comments from the other Alternates. The GOJ Alternate expressed his opinion that, although the results of PrepCom meetings were less dramatic than the journalists expected, the 1 July meeting was quite successful in the sense of reflecting long-range and continuing work.

2. The U S Alternate referred to a press report today to the effect that the U S and GOJ were in a state of combative juxtaposition over the SOFA item in the report from the Alternates. Mr. Kaya explained that in his press briefing yesterday he presented the SOFA item fairly and without prejudice.

3. The GRI Alternate said that when the Chief Executive appeared before the Legislature for interpellation on 29 and 30 June, a great concern was expressed that things were going on at PrepCom without any knowledge on the part of the public. He referred to the articles in the two local newspapers to the effect that PrepCom was too secretive and explained that both newspapers criticized Mr. Yara for merely reading a prepared statement at the press conference.

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SUBJECT: Twenty-fourth Meeting of PrepCom Alternates, 1000 hours, 2 July 1970

4. The U S Alternate pointed out that one of the press reports made reference to the "assets" question, saying this question would be placed before PrepCom. The GRI Alternate said he had told the press people that this question would be handled in Tokyo but that local and related matters would naturally be discussed at PrepCom.

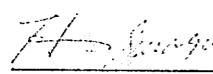
5. The U S Alternate suggested a cut-off date of 28 July or earlier for completion of preparations for the 5 August meeting, in order to avoid a hectic period of preparation and to have a minimum interruption of subcommittee work. He said there would be more items of substance for that meeting. The other Alternates agreed to this suggestion.

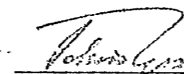
6. The U S Alternate asked about rescheduling the 7 July Alternates' meeting from 1500 hours to 1100 hours. The other Alternates agreed. In this connection, the GRI Alternate said he would be in Tokyo from the 5th to the 9th but that Mr. Kakinohana would sit in for him.


7. The GRI Alternate said PrepCom should have a work outline prepared in advance for the next meeting. He said it was important for the Alternates to have a target so that necessary preparations could be made to avoid coming up suddenly with items. The U S Alternate suggested that the Alternates should address themselves more directly to the status of work at the subcommittee level in preparation for the next PrepCom meeting.

8. The GRI Alternate again referred to the deletion of GRI-proposed items that were under diplomatic negotiation from the lists. He said it had been understood on the GRI side at the beginning that all possible problems which had to be solved before reversion could be listed and sorted out according to a time schedule. He emphasized that it was not proper to exclude items now which might reappear later. He suggested that all items be added to the lists. The U S Alternate said this matter had to be resolved soon, and that the U S was directing its energies toward a solution. He reiterated that the GRI items which had been excluded had been passed on to the proper U S authorities and had been seriously considered. He said the U S had not closed its eyes and ears to the GRI views, and that he would be able to address himself specifically to this next week. He assured the Alternates that they would come back to this point next week.

APPROVED:

  
GRI Alternate

  
GOJ Alternate

  
U S Alternate

PREPCOM 9 July 1970  
SUBJECT: Twenty-fourth Meeting of PrepCom Alternates, 1000 hours, 2 July 1970

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THE PREPARATORY COMMISSION  
Naha, Okinawa

9 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-fifth Meeting of PrepCom Alternates, 1100 hours,  
7 July 1970

Participants:

Members: Mr. Schodt, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Kakinohana, Acting Alternate Adviser

Others: Mr. Kaya, GOJ  
Mr. Mabuchi, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Sasaki, GOJ  
Mr. Burke, U S  
Mr. Walters, U S  
Mr. Billingsley, U S  
Mr. Zakimi, GRI  
Miss Sata, Recorder

1. The U S Alternate introduced Miss Ammons as the person to record the minutes of the Alternates' meetings during Miss Sata's absence. He asked for and received the approval of the other Alternates to this procedure.
2. The U S Alternate explained that he had arrived from Tokyo only a few minutes ago and had not had a chance to inform himself of recent developments but that he would see the High Commissioner this afternoon. He said he was virtually certain that the U S comprehensive proposal on the transfer of administrative rights could be presented by 10 July.
3. Mr. Kakinohana, who was sitting in for the GRI Alternate, referred to today's newspaper report to the effect that the Ministry of Foreign Affairs had estimated June 1972 as the month reversion would take place. He asked the GOJ Alternate whether this was official information or not. The GOJ Alternate said the regular Vice-Ministers' conference was held yesterday and that in the course of the press briefing subsequently made by the Foreign Office the date of reversion was discussed informally. However, the GOJ Alternate said that there was no consensus or formal decision of the Government. In this connection, the U S Alternate emphasized that agreement on a date for reversion required U S-GOJ negotiations but that such negotiations had not yet been held. He expressed the opinion that speculation about the date would

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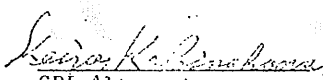
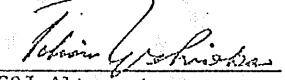

PREPCOM 9 July 1970  
SUBJECT: Twenty-fifth Meeting of PrepCom Alternates, 1100 hours, 7 July 1970

increase as the time approaches for the U S-GOJ official announcement of the reversion date.

4. In response to the GOJ Alternate's inquiry, the U S Alternate said he would report about his impressions and experiences in Tokyo after the GRI Alternate arrived back in Naha.

5. Although the date for the GRI Alternate's return was not yet certain, the Alternates tentatively agreed to hold their next meeting at 1000 hours, 10 July.

APPROVED:

    
GRI Alternate GOJ Alternate U S Alternate

DISTRIBUTION:  
USG  
GOJ  
GRI  
File

CONFIDENTIAL IN NATURE  
Preparatory Commission





ソカヒ 万大 博阪

注意

- 1. 本電の取扱いは慎重を期せられたい。
- 2. 本電の主管変更その他については検閲班に連絡ありたい。

電信写

秘 190

大政事外務官  
務次典房  
長官官審審長長  
儀給人電厚計  
借書文会官給  
借

総番号(TA) 3680/ 主管  
70年7月27日16時15分 沖繩 発 米北  
70年7月27日19時25分 本省 着

外務大臣殿 高瀬 大使 臨時代理大使 総領事 代理

代理会議

第224号 略

往電第2/8号に関し

1. 27日の代理会議は8月5日の代表会議への報告書及び新聞発表文の各案文を討議した結果別電/及び2の通りの案文につき今後の修正もあり得るとの含みで暫定的に合意した。

2. 記者会見についてはセナガは代表または代理レベルの共同会見実施が望ましいと述べたのに対し、シヨットは新聞発表文にて足りるとし、個々のエレメントの自発的なブリーフィングに委ねることとよいとの意見を述べた。ヨシオカより、新聞発表文が触れている施政権移行の米提案に関する部分は重要かつ関心度の高い問題を含んでおり、記者団の質問もこれに集中するものと予想されるので代理レベルでの共同会見を行なうことが適切なるべしと述べたところ、シヨットは、米内部で再検討したいと述べた。本件については各代表の意向を確かめる上明日午後の会議で最終的に決定することとした。

外務省

参調析企  
参領麻移  
長

ア 参地中東  
長 北西  
参北北保  
参一二  
参西東洋  
西東  
長

近ア 参書近ア  
長 次総経国万  
参貿統国  
参政技二  
長 国一理  
参協協  
参政経科  
長 軍社専  
参道内外  
長 文長

注意

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電信写

秘

(シヨットは弁務官に随行し29日上京の予定)。

(3)

-2-

外務省

ソビエト 万大 閣

注意

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- 2. 本電の主管変更その他については検閲班に連絡ありたい。

1051

電信写

大政務外務省  
 次長 典房  
 臣官官審審長長  
 儀総人厚計  
 儀審文会當給

総番号(TA) 36818 主管  
 70年7月27日16時55分 神 能 発着  
 70年7月27日21時00分 本 省 北1

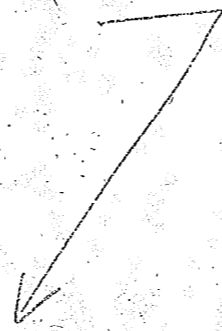
外務大臣殿 高橋 (大) 臨時代理大使 総領事 代理

代理会議報告書

不225号 畢

経電不224号 別電 1

(以下菜次)



- 国資長 領移 長
- 参調析企
- 参領旅移
- 参地中東 長 米 北 西 北 保
- 参一 二
- 参西東洋 長 西 東
- 参近ア 長 参近ア
- 次総経園万
- 参質統 長 参政枝二 国一理
- 参条協規
- 参政経科 長 参道内外
- 参道内外

1. THE ALTERNATES WISH TO ANNOUNCE THAT MISS (MITSUYO (RQA) HAS BEEN HIRED BY THE GRI TO WORK IN THE JOINT SECRETARIAT. SHE HAS A MASTER'S DEGREE IN JOURNALISM FROM THE (UNIVERSITY OF IOWA. THIS ACADEMIC ACCOMPLISHMENT PLUS HER BILINGUAL ABILITY MAKE HER A GREAT ASSET TO THE COMMISSION.

2. TO

FACILITATE THE WORK OF THE COMMISSION AT THE SUBCOMMITTEE LEVEL, THE ALTERNATES HAVE AGREED THAT ALL FUTURE ITEMS MUST BE INTRODUCED AT THEIR LEVEL BEFORE THEY GO TO THE SUBCOMMITTEES, AND THAT THE LATTER AS A CONSEQUENCE WILL ONLY STUDY THOSE ITEMS APPROVED FOR THEIR CONSIDERATION AMONG OTHER ADVANTAGES WILL BE A SAVING OF TIME WHEN QUESTION OF JURISDICTION ARE INVOLVED, AND THE GREATER CERTAINTY WITH WHICH THE SUBCOMMITTEES WILL NOW BE ABLE TO PROCEED WITH THEIR WORK.

3. AT THE 1 JULY 1970 PRINCIPALS' MEETING, THE ALTERNATES REPORTES THAT THE U S SIDE WAS WORKING ON A PLAN FOR A MORE COMPREHENSIVE APPROACH TO THE TRANSFER OF ADMINISTRATIVE RIGHTS. THE COMMISSION APPROVED THE ALTERNATES' PROPOSAL TO STUDY THE PLAN UPON ITS RECEIPT AND TO MAKE ASSIGNMENTS TO APPROPRIATE

SUBCOMMITTEES. THIS COMPREHENSIVE PLAN, WHICH WAS OFFICIALLY ACCEPTED BY THE ALTERNATES ON 14 JULY, IS ENTITLED " PROPOSAL TO FACILITATE THE TRANSFER AT REVERSION OF CIVIL ADMINISTEATIVE RIGHTS. " A COPY IS AT TAB A. THE CIVIL ADMINISTRATOR ATTENDED TWO ALTERNATES' MEETINGS TO EXPLAIN THE PLAN AND TO ANSWER QUESTIONS ON IT. THE GOJ AND GRI ALTERNATES AGREE THAT THE USG PROPLSAL WILL GLEATLY FACILITATE THE WORK OF THE COMMISSION TO PREPARE FOR A SMOOTH TRANSFER OF ADMINISTRATIVE RIGHTS SEMICOLON ) THEY HAVE ALSO INDICATED THEIR WILLINGNESS TO STUDY THE PROPOSAL AT LENGTH IN THE APPROPRIATE SUBCOMMITTEES. AT THE DIRECTION OF THE ALTERNATES, THE ADMINISTRATIVE RIGHTS SUBCOMMITTEE HAS BEGUN TO WORK ON THE PLAN IN KEEPING WITH ESTABLISHED PROCEDURES. THE COMMISSION IS INVITED TO APPROVE THE ACTION TAKEN AND TO DIRECT THE ALTERNATES TO MOVE FORWARD TO THE PREPARATION OF THE IMPLEMENTATION SCHEDULES CALLED FOR IN THE " PRINCIPLES AND GUIDELINES " FOR EVENTUAL SUBMISSION TO THE CONSULTATIVE COMMITTEE.



4. ALSO AT THE 1 JULY

1970 PRINCIPALS' MEETING, THE ALTERNATES SUBMITTED

A PAPER ON "REVIEW OF PROCLAMATIONS AND ORDINANCES  
IN RELATION TO APPLICATION OF SOFA TO OKINAWA."

THE COMMISSION APPROVED THE PROPOSED REVIEW TO  
DETERMINE WHICH PARTS OF THE PROCLAMATIONS AND  
ORDINANCES, IF ANY, SHOULD BE CONSIDERED FOR

POSSIBLE MODIFICATION BEFORE REVERSION, IN THE  
INTEREST OF HELPING TO PROVIDE FOR A SMOOTH

APPLICATION OF THE SOFA TO OKINAWA. AN AD HOC

PANEL HAS BEEN APPOINTED UNDER THE SOFA SUBCOMMITTEE

TO STUDY HICOM LEGISLATION AND SINGLE OUT THOSE  
PARTS RELATED TO SOFA ARTICLES. THE PANEL WILL

SUBSEQUENTLY REPORT ITS FINDINGS TO THE SOFA SUBCOMMITTEE.

5. AT THE DIRECTION OF THE ALTERNATES, THE SUBCOMMITTEE FOR

INDUSTRIAL AND ECONOMIC AFFAIRS HAS REVIEWED AND

CLARIFIED ITS LIST OF ECONOMIC ITEMS. THE ALTERNATES

WILL NOW REVIEW THE WORK OF THIS SUBCOMMITTEE AND

WILL ASSIGN TO IT THOSE ITEMS AGREED UPON AS

WARRANTING FURTHER STUDY AND APPROPRIATE ACTION.

6. THE THREE GOVERNMENTS HAVE AGREED THAT THE GRI WILL

UNDERTAKE TO TRANSMIT, THROUGH THE GOJ ELEMENT

OF THE COMMISSION TO THE GOJ, COPIES OF FOREIGN

INVESTMENT APPLICATIONS TO THE GRI. SUCH COMMENTS  
AS THE GOJ MAY WISH TO MAKE ON THEM WILL BE FORWARDED  
TO THE GRI THROUGH THE PROPER CHANNELS AGREED UPON.

8. TO RESPOND TO THE REQUEST OF THE  
CONSULTATIVE COMMITTEE TO BE KEPT INFORMED OF THE  
PROGRESS OF THE COMMISSION FROM TIME TO TIME,

THE ALTERNATES RECOMMEND THAT A COPY OF THIS  
REPORT, UNDER THE TITLE OF "REPORT TO THE  
CONSULTATIVE COMMITTEE FROM THE PREPARATORY  
COMMISSION," BE FORWARDED

THROUGH PROPER CHANNELS TO CONCOM TOGETHER WITH  
AN INDICATION OF THE ACTION TAKEN ON IT BY THE  
COMMISSION AT THE 5 AUGUST MEETING.

37  
7. The alternates invite the Commission to approve the holding of  
a press conference by the alternates immediately following  
this meeting.

ソビエト  
ソビエト

万大  
博殿

注意

- 1. 本電の取扱いは慎重を期せられたい。
- 2. 本電の主管変更その他については検閲班に連絡ありたい。

電信写

362

大務外務省  
次次典厨  
臣官官審審長長  
儀総人館厚計  
信書文会管給  
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資  
長  
領  
移  
長

参調析企  
参領旅移

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参政技二  
困一理  
参参協規  
参政経科  
軍社專  
参德内外  
一一

総番号(TA) 36819 主管  
70年 月 日 17時25分 沖 編 発着  
70年 7月 27日 21時23分 本 省 北1  
外務大臣殿 高野(大使) 臨時代理大使 総領事 代理

ア5回津海地員会新聞務表文

ア226号 年  
経緯ア224号 別巻2

(以下英天)



THE PREPARATORY COMMISSION HELD  
ITS FIFTH MEETING ON 5 AUGUST. IN ATTENDANCE  
AT THE COMMISSION'S OFFICES IN NAHA WERE THE  
UNITED STATES REPRESENTATIVE, HIGH COMMISSIONER  
JAMES B. LAMPERT SEMICOLON THE REPRESENTATIVE  
OF THE GOVERNMENT OF JAPAN, AMBASSADOR JIRO  
TAKASE SEMICOLON  
AND THE ADVISER TO THE COMMISSION, MR. CHOBYO  
YARA, CHIEF EXECUTIVE OF THE GOVERNMENT OF THE  
RYUKYU ISLANDS. THE COMMISSION MEMBERS APPROVED  
A PROGRESS REPORT FROM ITS ALTERNATES. ACCORDING  
TO THIS REPORT, THE ALTERNATES AND THEIR STAFFS  
ARE STUDYING A COMPREHENSIVE UNITED STATES' PROPOSAL  
ENTITLED " PROPOSAL TO FACILITATE THE  
TRANSFER AT REVERSION OF CIVIL ADMINISTRATIVE  
RIGHTS. " THE COMMISSION REPRESENTATIVES FOR  
THE GOVERNMENTS OF JAPAN AND OF THE RYUKYU  
ISLANDS <sup>believe</sup> AGREE THAT THIS PROPOSAL WILL ~~GREATLY~~  
FACILITATE <sup>preparations for</sup> ~~THE WORK REQUIRED~~ FOR A SMOOTH TRANSFER  
OF ADMINISTRATIVE RIGHTS LEADING UP TO THE TIME  
OF REVERSION. BASED ON DELIBERATIONS BY REPRESENTATIVES  
OF THE THREE GOVERNMENTS IN THE COMMISSION,  
THE UNITED STATES GOVERNMENT WOULD, WITH THE

AGREEMENT OF THE GOVERNMENT OF JAPAN, PROGRESSIVELY  
DISENGAGE ITSELF FROM VARIOUS ADMINISTRATIVE  
FUNCTIONS IT NOW PERFORMS ACCORDING TO THE  
FOLLOWING PHASES: PHASE I -- FROM THE PRESENT  
UNTIL A UNITED STATES-JAPAN REVERSION AGREEMENT  
HAS BEEN SIGNED. PHASE  
II -- FROM SIGNATURE OF A REVERSION AGREEMENT  
UNTIL ACHIEVEMENT OF NECESSARY CONGRESSIONAL AND  
DIET SUPPORT. PHASE III -- FROM THE TIME OF  
LEGISLATIVE APPROVAL UNTIL THE DAY OF REVERSION.  
AS DELIBERATIONS ARE COMPLETED BY THE THREE  
GOVERNMENTS ON THE PROGRESSIVE TRANSFER OF  
ADMINISTRATIVE FUNCTIONS TO THE GOVERNMENT OF THE  
RYUKYU ISLANDS AND TO THE GOVERNMENT OF JAPAN, PUBLIC  
ANNOUNCEMENTS WILL BE MADE BY THE PREPARATORY  
COMMISSION. THE ALTERNATES ALSO INFORMED THE  
COMMISSION OF THE PROGRESS MADE BY THE SUBCOMMITTEE  
ON " LOCAL PREPARATIONS TO FACILITATE APPLICATION  
TO OKINAWA OF SOFA. AA AMONG OTHER STEPS TAKEN,  
AN AD HOC PANEL HAS BEEN  
FORMED TO STUDY U.S. ORDINANCES AND PROCLAMATIONS  
THAT ARE RELATED TO ARTICLES IN THE STATUS OF  
FORCES AGREEMENT. THE OBJECTIVE IS TO DETERMINE

WHAT LOCAL LEGISLATIVE OF OTHER ACTIONS MIGHT BE  
REQUIRED TO PREPARE FOR THE APPLICATION OF THE  
SOFA TO OKINAWA AT THE TIME OF REVERSION. THE  
NEXT MEETING  
OF THE COMMISSION WILL BE HELD ON WEDNESDAY, 2  
SEPTEMBER 1970.

(3)

大蔵省  
事務次長  
大臣官舎審議長  
儀給人厚計  
備書文會管給

参淵析企  
参領旅移

参地中東  
参北北條  
参一  
参西東洋  
参西東

参書近ア  
次総経国万  
参貿統  
参政技二  
参一理  
参条協銀  
参政経科  
参社專  
参道内外  
一二

注意

1. 本電の取扱いは慎重を期せられたい。
2. 本電の主管変更その他については検閲班に連絡ありたい。

電信写

総番号(TA) 36077  
70年7月27日17時30分 沖 俣 発 北  
70年7月27日21時02分 本 省 着 北  
外務大臣殿 高瀬(大使) 臨時代理大使 総領事 代理

代理会議及びプレスリリース

第227号 略

往電第225号及び第226号に関し

1. 代理会議報告書案第9項(外資申請)に関連する手続)は、他の諸項目と同じく日米りゆう協議の上作成したものであるが、日本政府のコメントがGRIに転達される経路については、既に3者間に合意が成立しており、報告書に詳細に記述するには及ばないとの意見が大勢を占め、THROUGH PROPER CHANNELS AGREED UPONの表現に落着した。なお、GRIは本件手続きを案件あり次第必ずしも報告書の採択を待つことなく開始し得る旨表明している。
2. プレス・リリースについては、施政権移行に関する米例提案につき如何なる程度の外部発表を行ない得るやが作成上のしよう点となつたが、第4節の「審議に応じて合意点を外部に発表し得る」との表現をそう入したことによりGRIもこの程度の言及で一応納得した経緯がある。なお、上記1.の外資申請に関する手続きについては、セナガ

秘  
325

注意

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電信写

はプレス・リリースにもり込むことに難しよくを示し(現時点で無用の論議をゆう発することを警戒したものである)米側も必ずしも復帰準備と直接の関連があるものでもないとしてGRIの考え方に異議をとなえず、当方としても右事情を了察してそう入を避けた。  
3. 今回は、弁務官とショットの上京のため、報告書及びプレス・リリースのドラフト作成を時間的に早めた経緯あるところ、今後起草上の細かいポイントを除き冒頭往電によるドラフトのラインにて最終的に取りまとめを図ることと致したく、右御了承願いたい。

Q)

秘

秘密標記 (赤色)

秘

アメリカ局長  
参事官  
北米第一課長

( ) 第 103 号

昭和 45 年 7 月 30 日

外務大臣 殿

在準備委代表事務所  
高瀬 代 表



(件名) 復帰準備委員会の総合議事録  
の送付について

引用公・電信  
日付・番号

標題議事録(第26回及第27回合会)

別添のとおり各二部宛送付を9/2に査収した。

付属添付  付属空便(行)  付属空便(DP)  付属船便(貨)  付属船便(郵)

本信送付先:

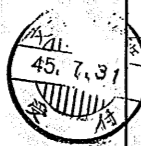
本信写送付先:

配付送:

GA-3-1

在外公館

要処理  
首席事務官  
(南 方)  
渉外 調査  
海 業  
航 空  
科学協力  
連絡調整  
調 査  
カナダ  
局 庶 務



CONFIDENTIAL IN NATURE  
Preparatory Commission  
THE PREPARATORY COMMISSION  
Naha, Okinawa

22 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-sixth Meeting of PrepCom Alternates, 1100 hours,  
13 July 1970.

Participants:

Members : Mr. Schodt, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, GRI Alternate Adviser

Others : Mr. Fearey, USG  
Mr. Burke, USG  
Mr. Walters, USG  
Mr. Billingsley, USG  
Mr. Kaya, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Mabuchi, GOJ  
Mr. Sasaki, GOJ  
Mr. Kakinohana, GRI  
Mr. Zakimi, GRI  
Miss Higa, GRI  
Miss Ammons, Recorder

1. The GRI Alternate was welcomed back from his trip to Tokyo by the U S and GOJ Alternates. The U S Alternate introduced Civil Administrator Fearey who was attending for the purpose of discussing the comprehensive plan on transfer of administrative rights. The GRI Alternate introduced Miss Higa, the new GRI member of the Joint Secretariat.

2. The U S Alternate brought up the matter of a press item reporting a statement by Director General Yamanaka of the Prime Minister's Office expressing the view that traffic in Okinawa should continue on the right side for a time after reversion. The GOJ Alternate explained that Mr. Yamanaka's expression was made informally and unofficially during a television interview. He stated that as of this time the Japanese Government has no official position on changing the traffic system on R-day.

3. The U S Alternate introduced for approval a proposal entitled "Proposal to Facilitate the Transfer at Reversion of Civil Administrative Rights." He suggested that two points be kept in mind in considering now to proceed with it:

CONFIDENTIAL IN NATURE  
Preparatory Commission

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Preparatory Commission

PREPCOM 22 July 1970  
SUBJECT: Twenty-sixth Meeting of PrepCom Alternates, 1100 hours, 13 July 1970

1) the desirability of requesting one or more subcommittees (other than Administrative Rights SC), and/or a special ad hoc committee to assume responsibility for parts of the paper; 2) the fixing of deadlines for such matters as progress reports and later for recommendations for solutions.

4. The U S Alternate then invited the CA to make explanatory remarks concerning the paper. The CA stated that this is a basic genesis paper in which the U S side has prepared a layout of ideas on how the PrepCom could facilitate the transfer of functions, and that this layout is tentative and may require amendments or modifications to the proposed schedule. He further stated that the U S side is preparing more detailed papers on each item to guide the discussions of the conditions under which each function would be relinquished by the U S. The U S Alternate suggested that the other two Alternates be given a copy of the attached paper to study until tomorrow at which time the CA would be available again to answer questions.

5. Next meeting was scheduled for 1000 hours, Tuesday, 14 July.

APPROVED:

*H. Senaga* *Yoshioka* *Frederic Schott*  
GRI Alternate GOJ Alternate U S Alternate

DISTRIBUTION:

USG  
GOJ  
GRI  
File

CONFIDENTIAL IN NATURE  
Preparatory Commission

CONFIDENTIAL IN NATURE  
Preparatory Commission  
THE PREPARATORY COMMISSION  
Naha, Okinawa

22 July 1970

OFFICIAL MINUTES

SUBJECT: Twenty-seventh Meeting of PrepCom Alternates, 0930 hours, 14 July 1970.

Participants:

Members : Mr. Schott, U S Alternate Representative  
Mr. Yoshioka, GOJ Alternate Representative  
Mr. Senaga, GRI Alternate Adviser

Others : Mr. Fearey, USG  
Mr. Walters, USG  
Mr. Billingsley, USG  
Mr. Kaya, GOJ  
Mr. Nakayama, GOJ  
Mr. Numakoshi, GOJ  
Mr. Mabuchi, GOJ  
Mr. Sasaki, GOJ  
Mr. Suzuki, GOJ  
Mr. Kakinohana, GRI  
Mr. Tamaki, GRI  
Mr. Zakimi, GRI  
Mr. Kuniyoshi, GRI

Miss Ammons, Recorder

1. The U S Alternate expressed appreciation to his colleagues for agreeing to hold the meeting earlier than had been decided yesterday on the "Proposal to Facilitate the Transfer at Reversion of Civil Administrative Rights." He invited the Alternates to address their questions to Civil Administrator Fearey.

2. The GOJ Alternate asked for clarification of the phrase "participation of GOJ officials in the work of the GRI." The CA replied that it meant cooperation between OBONTA and GRI as well as any other techniques that the GOJ may wish to arrange in consultation with the GRI.

3. He also asked the meaning of "conditions will be negotiated on an item-by-item basis in the PrepCom," as stated in para 4 page 2 of the paper. The CA said this was deliberately left a little vague; the U S is interested in assuring that functions are effectively performed right up to reversion since the U S will retain administrative responsibility until that time. He added that the U S has two purposes for progressively disengaging itself, namely, to smooth the transfer so that all will not be in a jumble after reversion, and to make up for the declining capability in USCAR due to budget cuts and possible loss of key personnel.

CONFIDENTIAL IN NATURE  
Preparatory Commission

CONFIDENTIAL IN NATURE  
Preparatory Commission

PREPCOM 22 July 1970  
SUBJECT: Twenty-seventh Meeting of PrepCom Alternates, 0930 hours, 14 July 1970.

4. The U S Alternate asked for comment on the plan to develop additional negotiating positions as we go along. The CA replied there would be detailed negotiations to relinquish each function, that the U S will want to be certain relinquished functions continue to be properly performed and the GOJ will wish to insure it has the means to take over the functions.
5. The GOJ Alternate asked if there was a logical background to the classification of functions into phases, or was this for practical convenience? The CA replied there was a definite reason why each function was put into a particular phase. The CA cited, as an example, Phase 1a, "Supervision over administration of the GOJ aid program to the Ryukyus," saying he thought it desirable for the GOJ to assume that function just as soon as possible.
6. The GOJ Alternate asked if items in the category of "Remaining Functions" must stay in USCAR hands until R-day. The CA replied that USCAR would retain these until R-day but on the other hand many details of transfer will need to be determined before that time, such as for the USCAR corporations.
7. The GOJ Alternate said the post reversion transition period would be outside the jurisdiction of PrepCom. The CA added that the paper so suggests in a note at the end.
8. The U S Alternate said that to assure smooth transition, PrepCom might wish to address itself to areas where a transition period after reversion might be desirable. He and the CA mentioned examples such as tax levels, third country business interests, and import regulations.
9. The GRI Alternate cited GRI departments listed on pages 3 and 4 of the paper and asked why the Labor and Police Departments were not mentioned. The CA replied that certain labor aspects were dealt with in paragraph 7 on page 4; other labor matters relate to U S Forces in Okinawa and the U S would want to continue to exercise these functions because of its direct interest in them.
10. The GRI Alternate asked if the U S aid will cease to be provided for the items listed in Phase 1. The CA replied that U S aid was not involved in these specific items. The GRI Alternate asked if the assistance functions mentioned in Phase 1b meant financial assistance. The CA replied that this referred to advisory or verbal assistance. The U S Alternate added that it might be called professional or technical assistance.
11. The GRI Alternate asked about the future of the U S aid to pure research and medical facilities, such as for the leper colonies in Okinawa and Miyako, and also for the CA's thinking about the possible transfer of financial support, management and control to GOJ before R-day. The CA stated that USCAR would cease to provide assistance to management but that does not mean the U S would necessarily stop all financial assistance.

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12. The GRI Alternate asked if "Maintenance of the off-post military road net," mentioned in Phase 2a, meant transfer of title or of functions. The CA replied that the paper mentioned maintenance only.
13. The GRI Alternate asked if U S aid-in-kind would continue up until R-day. The CA replied that some would go through fisc. 1971 and even longer, and that this was an item to be negotiated. The U S Alternate asked when the bringing in of dry milk would stop. The CA replied this would have to be worked out.
14. The GRI Alternate asked the meaning of "acquisition of land" mentioned in Phase 3c, page 5. The CA replied there had not been and he did not anticipate there would be much acquisition, but the proposal was to relinquish the function for the GRI to perform it with GOJ help. The U S Alternate asked if the U S did more than provide technical assistance under this item. The CA replied that the Land Division in USCAR controls land records, etc.
15. The GRI Alternate referred to paragraph 2 page 1 concerning "diplomatic channels" and said that the statement is too simple and stiff. He asked if PrepCom should not undertake some studies in certain areas without waiting for diplomatic decisions. The CA replied that it was proper not to include matters being handled in Tokyo, such as "asset," and that PrepCom will address itself to implementing details on such matters at the appropriate point.
16. Kaya of GOJ said the concept of delegation was not clear. The CA referred to paragraph 4 page 2 and said there would be problems if the GOJ assumed legal authority while the U S retains administering authority. He added that the formula decided on was delegation of functions to GRI with U S retaining ultimate authority over delegated function to reversion. Kaya asked if USCAR would simply accelerate the process of delegation of authority that has already taken place. The CA replied in the affirmative but said the U S will not delegate further authority until GOJ agrees.
17. Kaya asked if the three phase concept was motivated primarily for practical convenience and if there was a logical sequence. The CA replied that the functions are in particular phases for good reasons and that the U S would not want certain functions to be relinquished until the reversion agreement had been negotiated.
18. Kaya asked if there could be other functions in Phase 2. The CA replied that even though there are none at present there may be some later and that both the U S and GOJ might think of some. He added that the paper itself says amendments may be proposed. The CA expressed the hope that the GOJ and GRI would address themselves to a detailed study of the proposed items, as the U S was doing, and that this should be the next step in the subcommittees. The CA also said that this should cure the feeling in PrepCom that it does not have enough work to do.

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19. The Alternates agreed to refer the paper to the Administrative Transfer Subcommittee for further study and subsequent report as directed by the Alternates. The GRI Alternate asked if the paper would be classified for a long time. The U S Alternate answered that he believed it should be, at least until it went to the ConCom.

20. At this point the Alternates agreed to hold their next meeting at 1000 hours, Friday, 17 July.

21. The GRI Alternate mentioned that a statement on foreign investment had been left out of the Alternates' report at the last PrepCom meeting. He asked if this statement should be placed in the next report. The U S Alternate said that the omission should not be regarded as a precedent, and that either including it in or omitting it from the next report to the Principals was acceptable to him. It was agreed that this subject would be discussed further at the next meeting.

APPROVED:

*H. Sonaga*  
GRI Alternate

*Philip P. ...*  
GOJ Alternate

*Edie W. Shott*  
U S Alternate

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