琉球大学学術リポジトリ

1960年1月の安保条約改定時の核持ち込みに関する 「密約」に係る調査の関連文書No.3

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Attachment 1

Certain Specific Meanings of the Prior Consultation Mechanism as Understood and Explained by the Government of Japan

I. "Major changes in the deployment into Japan of United States armed forces"

- 1. "Deployment into Japan" refers to the stationing of U.S. forces in Japan in a manner involving the use of facilities and areas provided under the Status of Forces Agreement as operational bases. Accordingly, the concept does not refer to various types of action by U.S. forces of temporary nature, such as transit, visits for logistic purposes and refuge from typhoons, even if they involve the use of facilities and areas.
- 2. The concept of "deployment" as defined in paragraph l above is applicable not only to land and air forces but to naval forces as well. However, whether certain U.S. naval vessels are "deployed into Japan" can be determined only by the actual manner in which ports provided as facilities and areas are to be used by such vessels. The so-called "homeporting" of CVA Midway at Yokosuka is not regarded as "deployment," for it is essentially the matter of residence of the families of the crew of the vessel and, therefore, does not fall within the defined concept.
- 3. "Major changes in the deployment into Japan" is clearly understood by the two Governments to refer to the deployment of U.S. forces the minimum size of which would be about one divisional strength in the case of land forces, a comparable air force unit, and a navy task force.

II. "Major changes in the equipment"

"Major changes in the equipment" of U.S. forces is clearly understood by the two Governments to mean "the introduction into Japan of nuclear weapons, including intermediate and long-range missiles as well as the construction of bases for such weapons." No nuclear weapon of any type has ever been introduced into Japan as there has been no prior consultation by the U.S. Government.

III. "Military combat operations"

- 1. The term "military combat operations" referred to in the Exchange of Notes, which provides, inter alia, that "the use of facilities and areas in Japan as bases for military combat operations to be undertaken from Japan" shall be the subject of prior consultation, is understood to mean all types of military action to engage directly in combat. Accordingly, whenever the launching of a certain operation from Japan is to be objectively regarded as the use of facilities and areas for "military action to engage directly in combat," such use by U.S. forces shall not be permitted without prior consultation with the Government of Japan. Whether or not the combat forces are to receive a specific order to undertake a "military combat operation" prior to leaving facilities and areas in Japan cannot be the sole criterion in this regard. The nature of military action must be judged according to the manner in which facilities and areas are to be actually used for such action.
- 2. Typical examples of "military combat operations" that may be considered to be initiated from facilities and areas in Japan are: bombing by air force units; dispatch of air-borne units to combat fields; and launching of landing operations from Japan. There may be some other types of military action which will be regarded as "military combat operations," but determination can be made only on a case-by-case basis according to the mission of each action and the manner in which the use of facilities and areas is to be involved in such action.
- 3. A few additional examples may be cited to clarify certain ambiguities in the term "military combat operations":
 - (i) Although <u>ordinary logistic activities</u> do not fall within the category of "military combat operations," supply by air of weapons and ammunitions directly to land forces engaging in combat is considered "military combat operations." Thus, if such operations are to be undertaken from facilities and areas in Japan, prior consultation will be required.
 - (ii) <u>Fuel</u> supplying activities to be undertaken by acrial tanker-transport using facilities and areas in Japan for bombers engaging in bombing missions from

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bases outside Japan are not considered "military combat operations." If such bombers, however, are to land at air bases in Japan provided as facilities and areas on their way to bombing missions, such use of facilities and areas will naturally require prior consultation.

(iii) The use of facilities and areas in Japan by aircraft engaging in a combat mission (e.g. bombing) will become the subject of prior consultation even if such aircraft stop on their way at bases outside Japan for fuel supply and other purposes.

(iv) Departure of naval vessels from facilities and areas in Japan to combat areas may not be necessarily regarded as the initiation of "military combat operations" even if such vessels will eventually engage in such activities as cannonading or launching of aircraft for combat missions. If, however, the combat areas are relatively close to Japan and if, therefore; as in the case of supporting landing operations, engagement in specific combat operations by such vessels is clearly envisaged at the time of their departure, the use of facilities and areas in Japan by such vessels will require prior consultation.

4. With regard to "military combat operations," prior consultation is applicable only to the use of facilities and areas in Japan. This, however, does not mean that U.S. forces which are engaged in "military combat operations" from bases outside Japan may freely pass through the territorial waters or territorial airspace of Japan. In asmuch as the transit of U.S. forces of such a nature is not anticipated under the present Security Treaty, it will require the consent of the Japanese Government if such transit ever becomes necessary.

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